### ICN MERGER NOTIFICATION AND PROCEDURES TEMPLATE

### **Merger Working Group**

### Commission for Protection of Competition of the Republic of Serbia

# 28 February, 2021

**IMPORTANT NOTE**: This template is intended to provide background on ICN jurisdiction's merger notification and review procedures.

Reading the template is not a substitute for consulting the referenced statutes and regulations.

[Please include, where applicable, any references to relevant statutory provisions, regulations, or policies as well as references to publicly accessible sources, if any.]<sup>1</sup>

1. Merger notification and review materials [references to publicly accessible sources (homepage address) and indication of the languages in which these materials are available]

## **Statutory Laws**

Law on protection of Competition from 2009 (amended 2013); Regulation on the content of notification (2016),

A. Notification provisions	Articles 61-63 of the Law,
	http://www.kzk.org.rs/kzk/wp-content/uploads/2011/07/Zakon-o-za%C5%A1titi-
	konkurencije-pre%C4%8Di%C5%A1%C4%87eni-tekst.pdf (Serbian),
	http://www.kzk.gov.rs/kzk/wp-content/uploads/2011/07/Law-on-Protection-of-
	Competition2.pdf (English)
	Regulation on the content of notification (2016),
	http://www.kzk.gov.rs/kzk/wp-content/uploads/2016/02/Uredba-o-sadr%C5%BEini-i-
	na%C4%8Dinu-podno%C5%A1enja-prijave-koncentracije-SlglRS-br5-2016.pdf
	(Serbian), http://www.kzk.gov.rs/kzk/wp-content/uploads/2016/11/01-Regulation-on-
	the-content-and-manner-of-submitting-notification-on-concentration-20161.pdf
	(English)

<sup>&</sup>lt;sup>1</sup> Editor's note: all the comments in [square brackets] are intended to assist the agency when answering this template but will be removed once the completed template is made public.

B. Substantive merger review	Articles 62, 64-67 of the Law,	
Provisions	http://www.kzk.org.rs/kzk/wp-content/uploads/2011/07/Zakon-o-za%C5%A1titi-	
	konkurencije-pre%C4%8Di%C5%A1%C4%87eni-tekst.pdf (Serbian),	
	http://www.kzk.gov.rs/kzk/wp-content/uploads/2011/07/Law-on-Protection-of-	
	Competition2.pdf (English)	
C. Implementing regulations	Articles 61-67 of the Law,	
	http://www.kzk.org.rs/kzk/wp-content/uploads/2011/07/Zakon-o-za%C5%A1titi-	
	konkurencije-pre%C4%8Di%C5%A1%C4%87eni-tekst.pdf (Serbian),	
	http://www.kzk.gov.rs/kzk/wp-content/uploads/2011/07/Law-on-Protection-of-	
	Competition2.pdf (English)	
D. Notification forms or information requirements	Regulation on the content and manner of submitting notification on concentration,	
	http://www.kzk.gov.rs/kzk/wp-content/uploads/2016/02/Uredba-o-sadr%C5%BEini-i-	
	na%C4%8Dinu-podno%C5%A1enja-prijave-koncentracije-SlglRS-br5-2016.pdf	
	(Serbian), <a href="http://www.kzk.gov.rs/kzk/wp-content/uploads/2016/11/01-Regulation-on-">http://www.kzk.gov.rs/kzk/wp-content/uploads/2016/11/01-Regulation-on-</a>	
	the-content-and-manner-of-submitting-notification-on-concentration-20161.pdf	
	(English)	
	retative Guidelines and Notices	
E. Guidance on Merger Notification Process [e.g., information	=	
on calculation of thresholds, etc.]	Instruction for calculation of thresholds in case of Acquisition of control over part of	
	undertaking <a href="http://www.kzk.gov.rs/uputstva">http://www.kzk.gov.rs/en/uputstva</a>	
	Position of the Commission for Protection of Competition Regarding the Application of	
	Article 61 of the Law on Protection of Competition, <a href="http://www.kzk.gov.rs/en/stav-">http://www.kzk.gov.rs/en/stav-</a>	
	komisije-za-zastitu-konkurencije-u-vezi-primene-clana-61-zakona-o-zastiti-	
	konkurencije, http://www.kzk.gov.rs/stav-komisije-za-zastitu-konkurencije-u-vezi-	
	<u>primene-clana-61-zakona-o-zastiti-konkurencije</u>	
	Form of Notification of Concentration, <a href="http://www.kzk.gov.rs/en/obrasci">http://www.kzk.gov.rs/en/obrasci</a>	
F. Guidance on Substantive Assessment in Merger Review	No	
[Please include reference separately, if applicable]		

G. Has your agency published guidelines or directives on	no
notification of mergers involving specific sectors (e.g., digital	
economy)? [If affirmative, please provide references and	
languages available]	
H. Other relevant notices, policy statements, interpretations,	REGULATION ON THE CRITERIA FOR DEFINING THE RELEVANT MARKET (2009)
rules, or guidance on aspects of merger review or the agency's	
decision-making process	In our practical work we use all guidance adopted and published by European
	Commission.

2. Agency (or Agencies) responsible for merger enforcement.		
A. Name of the Agency which reviews mergers. If there is more	Commission for Protection of Competition of the Republic of Serbia	
than one agency, please describe the allocation of		
responsibilities.		
B. Contact details of the agency [address and telephone	Commission for Protection of Competition	
including the country code, email, website address and	Savska 25/IV, 11000 Belgrade, Serbia	
languages available on the website]		
	Tel: + 381 (0) 11 38 11 911	
	Faks: + 381 (0) 11 38 11 936	
	E-mail: office.kzk@kzk.gov.rs	
	www.kzk.gov.rs	
	http://www.kzk.gov.rs/en	
	Serbian and English	
C. Is agency staff available for jurisdiction/filing guidance? [If	Phone: +381 11 3811 917	
yes, please provide contact points for questions on merger	Contact person: Ivana Rakić, Head of the Assessment of Concentrations Division	
filing requirements and/or consultations]	e-mail: ivana.rakic@kzk.gov.rs	

3. Covered transactions	
A. Thorough definition of potentially covered transactions [i.e.,	Articles 17-18 of the Law
share acquisitions, asset acquisitions, mergers, de-mergers,	Covered transactions include mergers and other status changes leading to acquisition of
consolidations, consortia, amalgamations, joint ventures or	undertaking and/or acquisition by one or more undertakings of direct or indirect control
other forms of contractual relationships, such as partnerships	over other undertaking or undertakings and/or joint venture by two or more
and alliance agreements]	undertakings aimed at setting up of a new undertaking or acquiring joint control over an
	existing undertaking performing its operations on a long term basis and with all functions
	of an autonomous undertaking.
B. What is the geographic scope of transactions covered?	Any cross-border merger that meets the turnover thresholds triggers a filing obligation, and is subject to merger control before Commission for Protection of Competition of the Republic of Serbia. Cross-border mergers are thus regularly reviewed by the Commission, as long as any of the turnover thresholds are satisfied. It is not necessary for foreign undertakings to have an established legal entity or subsidiary (including assets) in Serbia.
C. If change of control is a determining factor, how is control	Article 5 of the Law
defined and interpreted in practice?	Control over an undertaking represents the possibility of decisive influence on managing activities of another undertaking or other undertakings.
D. Are partial (less than 100%) stock acquisitions/minority shareholdings covered? At what levels? Are acquisitions of assets ever covered? If so, do the assets have to form a freestanding business or can the combination of the assets with the business of the acquirer be considered in order to have jurisdiction? Does the authority have jurisdiction over "bare" asset purchases, e.g. where the assets purchased do not relate to the acquirer's existing business?	Minority shareholdings that do not confer decisive influence remain outside the scope of merger review.

4. Thresholds for notification	
A. What are the general thresholds for notification?	Present thresholds are in use from 2009.
[If the thresholds are subject to adjustment, state on what basis	Articles 7 and 61 of the Law
and how frequently (e.g., for inflation, annually)]	Conditions (thresholds) for notification defined in the Article 61 are alternatively
	1) aggregate annual worldwide turnover of all parties to the concentration in the
	preceding financial year is above €100 million, whereby at least one party's turnover
	realized on the market of the Republic of Serbia exceeds €10 million;
	OR
	2) aggregate annual turnover of at least two parties to the concentration realized on the
	market of the Republic of Serbia is above € 20 million in the preceding financial year,
	whereby at least two parties' annual turnover realized on the market of the Republic of
	Serbia exceeds €1 million each, in the same period.
B. To which entities do the merger notification thresholds	Article 5 of the Law – affiliated undertakings are two or more undertakings who are
apply, i.e., which entities are included in determining	connected in such a way that one or more undertakings control another or the other
relevant undertakings/firms for	undertakings. According to this Law, control over an undertaking represents possibility
threshold purposes? If based on control, how is control	of decisive influence on the conduct of activities of another or other undertakings
determined?	
	Acquiring party – Annual turnover for the entire group, including parent/subsidiary
	entities
	Acquired party – Annual turnover only for target company or target business (subject of
	transaction).
C. How is the nexus to the jurisdiction determined (e.g., sales	The value of the transaction is not relevant for notification.
or assets in the jurisdiction)? If based on an "effects doctrine",	The only relevant criteria is income-prior year turnover of the merging parties.
please describe how this is applied in practice. If national sales	Please look the answer in 4.A above.
are relevant, how are they allocated geographically (e.g.,	
location of customer, location of seller)?"	
D. Can a single party trigger the notification threshold (e.g., one	Yes, the acquiring party may trigger the notification threshold by its relevant income on
party's sales, assets, or market share)?	the world-wide and Serbian market:

	"Combined aggregate annual Worldwide turnover > 100 mil €, if at least one party to the
	concentration achieved >10 mil € in the territory of the Republic of Serbia"
	Either the acquirer and acquired party could trigger the threshold
E. Are any sectors excluded from notification requirements? If	None
so, which sectors? To what period(s) of time do the thresholds	
relate (e.g., most recent calendar year, fiscal year; for assets-	
based tests, calendar year-end, fiscal year-end, other)?	
F. Are there special threshold calculations for specific sectors	
(e.g., banking, airlines, media, digital markets) or specific types	
of transactions (e.g., joint ventures, partnerships, financial	and reinsurance companies, shall be calculated in the following manner:
investments)? If yes, for which sectors and types of	1) for the financial services undertakings, after the deduction of taxes that are directly
transactions?	related to
	them, the sum of the following revenues is used:
	(1) interest revenues and similar revenues,
	(2) revenues from securities (revenues from shares and other securities with variable
	return, revenues from shares in undertakings, revenues from stocks in affiliated undertakings),
	(3) revenues from fees and commissions,
	(4) positive discrepancy between financial revenues and financial expenditures,
	(5) other operating revenues;
	2) for insurance and reinsurance companies, premium based revenues from insurance
	and reinsurance contracts concluded by, or on behalf of such companies, withholding tax
	payable on the premium amount per single contract, or the total amount of premiums.
	payable on the premium amount per single contract, or the total amount of premiums.
G. Are there special rules or exceptions/exemptions regarding	There are no exceptions.
jurisdictional thresholds for transactions in which both the	וווכופ מוכ ווט פגנפטנוטווז.
acquiring and acquired parties are foreign (foreign-to-foreign	
transactions)? [Describe the methodology for identifying and	
calculating any values necessary to determine if notification is	
calculating any values necessary to determine it notification is	

required, including the value of the transaction, the relevant sales or turnover, and/or the relevant assets]	
H. Does the agency have the authority to review transactions that fall below the thresholds or otherwise do not meet notification requirements? If so, what is the procedure to initiate a review? [Describe methodology for calculating exchange rates]	Investigation of concentration ex officio – Article 62 of the Law:  Upon learning of implemented concentration, the Commission may conduct an investigation of concentration if it finds that the combined market share of concentration participants on the market of the Republic of Serbia is at least 40%, i.e., reasonably assumes that the concentration fails to fulfill conditions of permissibility from Article 19 of the Law.
I. Are current notification criteria catching relevant transactions related to digital markets?	Yes
Calculation Guidance and related issues  L If thresholds are based on any of the following values, please   Articles 5 and 7 of the Law	

J. If thresholds are based on any of the following values, please	Articles 5 and 7 of the Law
describe how they are identified and calculated to determine if	"Annual turnover of undertakings pursuant to this law is calculated as total taxable
notification is required:	annual turnover, calculated in line with the income tax and corporate tax regulations,
i) the value of the transaction;	prior to tax deduction, taken for the year preceding the year in which the procedure has
ii) the relevant sales or turnover;	been initiated."
iii) the relevant assets;	
iv) market shares;	
v) other (please describe).	
K. Which entities are included in determining relevant	Article 5 of the Law – affiliated undertakings are two or more undertakings who are
investment funds for threshold purposes? If based on control,	connected in such a way that one or more undertakings control another or the other
is the definition of control in these cases any different from the	undertakings. According to this Law, control over an undertaking represents possibility
definition of control in general (question 3C)? If yes, how?	of decisive influence on the conduct of activities of another or other undertakings
	Acquiring party – Annual turnover for the entire group, including parent/subsidiary

entities

	Acquired party – Annual turnover only for target company or target business (subject of transaction).
L. In case an investment fund is part of a transaction, are its controllers required to present turnover information related to other funds under same manager (general partner) control?	Yes
Are those other funds considered as part of the transaction for turnover purposes?	
M. Describe the methodology applied for currency conversion [e.g. which exchange rates are used].	Article 8 of the Law states: "Amounts given in euros in this Law, as well as in the acts based on this Law, shall be calculated in dinars at the medium exchange rate of the National Bank of Serbia on the day of calculation of annual turnover, or the day of payment or collection of the amount determined by imposed measures."
5. Pre-notification	
A. If applicable, please describe the pre-notification procedure and whether it can be mandatory or not [e.g., time limits, type of guidance given, etc.].	We do not have a pre-notification procedure.
B. If applicable, what information or documents are the parties required to submit to the agency during pre-notification?	N/A
6. Notification requirements and timing of notification	
A. Is notification mandatory? [Please describe if notification is mandatory in pre-notification phase, post-merger or voluntary]	Mandatory pre-merger
B. If parties can make a voluntary merger filing when may they do so?	

C.	What is the earliest that a transaction can be notified (e.g., is a definitive agreement required; if so, when is an agreement considered definitive?)	Article 63 of the Law, when undertakings show genuine intent for conclusion of agreement by signing letter of intent or announcing the intent to make a bid.
D.	When must notification be made? If there is a triggering event, describe the triggering event (e.g., definitive agreement) and the deadline following the event. Do the deadline and triggering event depend on the structure of the transaction? Are there special rules for public takeover bids?	Article 63 of the Law: within the period of 15 days from the date of performing the first of the following acts: conclusion of agreement or contract, or from announcement of public bid or closing of public bid, or acquisition of control.
E.	If there is a notification deadline, can parties request an	Article 63 of the Law
	extension for the notification deadline? If yes, please	There are no extensions to the notification deadline.
	describe the procedure and whether there is a maximum	
	length of time for the extension.	

7. Simplified Procedures	
A. Describe any special procedures for notifying transactions	No Simplified Procedure has been implemented, but according to the Regulation on the
that do not raise competition concerns (e.g., short form,	content and manner of submitting notification on concentration, notification on
simplified procedures, advanced ruling certificates, discretion	concentration could be submitted in summary form (short form).
to waive certain information requirements, etc.).	
B. Describe the criteria adopted to consider a transaction under	Notification on concentration shall be submitted in summary form:
the simplified procedure.	1) if two or more undertakings merge, or one or more undertakings acquire individual or
	joint control over other undertaking or its part, conditioned that no participant in
	concentration performs operations on the same relevant products market and relevant
	geographic market, or on relevant products market on which any other concentration
	participant operates in different phases of production and trade cycle;
	2) if two or more undertakings merge, or one or more undertakings acquire individual or
	joint control over other undertaking or its share, and following criteria are fulfilled:

	(1) joint market share of all concentration participants operating on the same relevant products market and relevant geographic market (horizontal relation), is less than 20%, (2) individual or joint market share of all concentration participants on the relevant products market and relevant geographic market on which any other concentration participant operates that is in different phases of production and trade cycle, is less than 30%; 3) if applicant acquires the individual control in case of undertaking over which it already has a joint control; 4) if the joint market share of all concentration participants that are in horizontal relation is less than 40%, whereby the change (delta) of Herfindahl-Hirschman Index, the result of concentration, is less than 150.
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8. Information and documents to be submitted with a notification	on
A. Describe the types of documents that parties must submit	Agreement, annual reports, transaction documents, as well as other documents
with the notification (e.g., agreement, annual reports, market	prescribed in Regulation on the content and manner of submitting notification on
studies, transaction documents, internal documents).	concentration.
B. Is there a distinction between tangible and intangible (e.g.,	No
customer portfolio, data on consumers, etc.) assets in the	
description of the transaction? [In respect to digital markets,	
state if the agency considers the amount of user data the	
companies have, and which will be passed on in the	
transaction]	
C. Are documents proving the efficiencies of the transaction	Submission of such data is voluntary and does not represent a mandatory content of
required? [If applicable, please provide the type of documents	notification on concentration, while the Commission can request from a concentration
normally required]	participant to subsequently submit such data if they are found important for
	investigation of concentration effects on competition and estimate on the permissibility
	of concentration.

For example, annual reports and proofs of financial insolvency
No
If some necessary document is originally in a foreign language, the applicant shall be obliged to submit the original document's copy with authenticated translation to Serbian language. Translations must be performed by an authorized translator.
There are no exceptions.
We can compel third parties, through an order, to respond to questions and/or submit documents, information and other materials. However, in practice these powers are only used in Phase II. Third parties can voluntary submit information
Yes. In addition to mandatory data and documentation, the applicant can also submit other data and documentation considered potentially important for an estimate of notification on concentration. Following Commission's request, the applicant is obliged to submit necessary data for additional explanation or specification of data submitted in accordance with this Article.
No

# i) Is it requested that an investment fund taking part in a transaction provide a statement that its controllers do not manage any other investment funds in the same relevant market? ii) Should an investment fund be controlled by an entity that is also responsible for other funds in the same relevant market, are such funds considered part of the transaction? Is it requested that the controlling entity provide market information (e.g., market share) related to the other funds it manages and which are in the same relevant market? iii) Should there be no classic concentration, is there any sort of exemption regarding presenting certain

9. Translation	
A. In what language(s) can the notification forms be	Notification must be in Serbian.
submitted?	
B. Describe any requirements to submit translations of	If some necessary document (or data) is originally in a foreign language, the applicant
documents:	shall be obliged to submit the original document's copy with authenticated translation
i) with the initial notification; and	to Serbian language. Translations must be performed by an authorized translator.
ii) later in response to requests for information.	All documents included in both the initial notification and in additional requests must be
In addition:	translated. For example, Letter of intention, contract, announcement of public bid,
iii) what are the categories or types of documents	financial reports, etc.
for which translation is required;	

information requested in the form?

iv) what are the requirements for certification of	
the translation;	
v) which language(s) is/are accepted; and	Serbian language.
vi) are summaries or excerpts accepted in lieu of	
complete translations and in which languages are	None
summaries accepted?	

10. Review Periods	
A. Describe any applicable review periods following notification.	According the Law - One month from complete notification: The Commission shall be required to enact a decision on notification of concentration within one month from the date of receipt of the complete notification (during Phase I),
	During Phase II, the Commission has to reach decision inside the 4 month period as described in Article 62 of the Law: "The Commission is obliged to reach a decision in the investigation of concentration procedure within four months as of the beginning of the investigation ex officio."
B. Are there different rules for public tenders (e.g., open market stock purchases or hostile bids)?	no
C. What are the procedures for an extension of the review	None.
periods, if any? Do requests for additional information suspend	Yes, requests for additional information re-start the review period.
or re-start the review period?	After one month from complete notification, even in cases where the CPC still has not made a decision, the merger will be considered approved.
D. Is there a statutory or other maximum duration for	No extension exists, thus there are no maximum durations for extension.
extensions?	But, the Commission shall be required to enact a decision on notification of
	concentration within one month from the date of receipt of the complete notification
	(during Phase I), and during Phase II, the Commission has to reach decision inside the 4 month period as described in Article 62 of the Law: "The Commission is obliged to reach

	a decision in the investigation of concentration procedure within four months as of the beginning of the investigation ex officio."
E. Does the agency have the authority to suspend review periods? Does suspending a review period require the parties' consent?	, , ,
F. What are the time periods for accelerated review of non-problematic transactions, if any?	While the CPC does not have a formal accelerated review, it always strives to complete the review of non-problematic transactions as quickly as possible.  The Commission shall be required to enact a decision on notification of concentration within one month from the date of receipt of the complete notification (during Phase I).
G. If remedies are offered, do they impact the timing of the review?	No During Phase II, the CPC investigates and conducts market testing. According the results of these activities, the CPC sends a Statement of objection to the acquiring party, who then can offer remedies to the CPC. We do not have a "stop the clock" instrument, and we have to reach decision inside the 4 month period as described in Article 62 of the Law: "The Commission is obliged to reach a decision in the investigation of concentration procedure within four months as of the beginning of the investigation ex officio."

11. Waiting periods / suspension obligations	
A. Describe any waiting periods/suspension obligations	Article 64 of the Law.
following notification (e.g., full suspension from	No waiting periods/suspension obligation following notification except under
implementation, restrictions on adopting specific measures)	circumstances explained in answer on B. below.
during any initial review period and/or further review period.	
B. Can parties request a derogation from waiting	Article 64 of the Law.
periods/suspension obligations? If so, under what	Yes, upon request, CPC can decide that obligation to suspend implementation of
circumstances?	concentration does not prevent the takeover which has been notified to the competent

	body in accordance with the law regulating takeovers of shareholding companies, nor
	privatization procedure.
C. Are the applicable waiting periods/suspension	Articles 64 and 67 of the Law.
obligations limited to aspects of the transaction that occur	No difference between transactions within or outside the jurisdiction.
within the agency's jurisdiction (e.g., acquisition or merger of	
local undertakings/business units)? If not, to what extent can	
the parties implement the transaction outside the agency's	
jurisdiction prior to clearance (e.g., through derogation from	
suspension, hold separate arrangements)?	
D. Are parties allowed to close the transaction if no	Article 65 of the Law
decision is issued within the statutory period?	Yes, if decision is not passed within the statutory period, concentration is considered to
	be approved. After one month from complete notification, even in cases where the CPC
	still has not made a decision, the merger will be considered approved.
E. Describe any provisions or procedures available to the	none
enforcement agency, the parties and/or third parties to extend	
the waiting period/suspension obligation.	
F. Describe any procedures for obtaining early	none
termination of the applicable waiting period/suspension	
obligation, and the criteria and timetable for deciding whether	
to grant early termination.	
G. Describe any provisions or procedures allowing the	
parties to close the transaction at their own risk before waiting	waiting period, the review is considered complete regardless of whether or not the CPC
periods expire or clearance is granted (e.g., allowing the	has issued a final decision on the transaction.
transaction to close if no "irreversible measures" are taken).	

12. Responsibility for notification / representation	
A. Who is responsible for notifying – the acquiring company(ies), acquired company(ies), or both? Does each party	When control over the entire or parts of one or more undertakings is acquired by another undertaking, the application shall be submitted by undertaking who acquires the control,
have to make its own filing?	and in the case of joint ventures, the application shall be submitted jointly by all undertakings.
B. Do different rules apply to public tenders (e.g., open market stock purchases or hostile bids)?	No
C. Are there any rules as to who can represent the notifying parties (e.g., must a lawyer representing the parties be a member of a local bar)?	Lawyer (with a power of attorney) or some authorized person (manager, director etc) in accordance with Companies Law.
D. How does the validity of the representation need to be attested (e.g., power of attorney)? Are there special rules for foreign representatives or firms? Must a power of attorney be notarized, legalized, or apostilled?	Lawyer (with a power of attorney) or some authorized person (manager, director etc) in accordance with Companies Law.

13. Filing fees	
A. Are any filing fees assessed for notification? If so, in	In Phase I the flat fee is the amount 0.03% of joint total annual income of all
what amount and how is the amount determined (e.g., flat fee,	concentration participants generated in the preceding financial year, and no more than
fees for services, tiered fees based on complexity, tiered fees	the amount of the RSD equivalent of EUR25,000.00 calculated at the National Bank of
based on size of transaction)? [Please provide the amount in	Serbia's middle exchange rate on the day of payment;
local currency and in USD as of December 31st, 2020]	In Phase II the flat fee is the amount of 0.07% of joint total annual income of all
	concentration participants generated in the preceding financial year, and no more than
	the amount of the RSD equivalent of EUR50,000.00 calculated at the National Bank of
	Serbia's middle exchange rate on the day of payment.
B. Who is responsible for payment?	Notifying party or parties in case of joint venture merger.

C. When is payment required?	Mainly, Within the period of 7 days from the notification.
D. What are the procedures for making payments (e.g.,	Instructions for payment are on the official website of the CPC.
accepted forms of payment, proof of payment required, wire	Proof of payment is necessary.
transfer instructions)?	http://www.kzk.gov.rs/en/tarifnik-komisije

14. Process for substantive analysis and decisions [Please give a brief summary and provide information on relevant Guidance papers]		
A. What are the key procedural stages in the substantive	In Phase I, the CPC asks for mandatory submissions from the merging parties. In Phase II,	
assessment (e.g., screening mergers, consulting third parties)?	the CPC asks for mandatory submissions from the merging parties as well as from third	
	parties.	
B. What merger test does the agency apply (e.g.,	Significant impediment to effective competition (SIEC test).	
dominance test or substantial lessening of competition test)?		
C. What theories of harm does the agency consider in	Non-coordinated and coordinated effects	
practice?		
D. What are the key stages in the substantive analysis?	The CPC's investigation into the relevant market at issue includes an examination of	
Does this differ depending on the type of transaction (e.g., joint	market power of merger parties, competitors, substitution possibilities – demand side,	
venture)?	supply-side, existing administrative barriers, existing import taxes, expected effects of	
	merger etc.	
	The Commission's analysis is the same regardless of transaction type.	
E. Are non-competition issues ever considered (in practice	No	
or by law) by the agency? If so, can they override or displace a		
finding based on competition issues?		

F. What are the possible outcomes of the review (e.g.,	The three outcomes are: Clearance, conditional clearance, or prohibition.
unconditional/conditional clearance, prohibition, etc.)?	But, if it is determined that notification fails to fulfill conditions as prescribed in Article
	61 of the Law (regarding the obligation to report concentration due to the total annual
	revenue) or that the applicant has not supplemented incomplete notification as per
	order of the Commission, the notification shall be rejected in a conclusion enacted by the
	President of the Commission.
G. What types of remedies does the agency accept? Is	In accordance of the Commission's Statement of Objections, the acquiring party typically
there a preference on any particular type of remedies? How is	proposes possible structural and/or behavioral remedies to the CPC. The CPC will
the process initiated and conducted?	typically engage in negotiations with the acquiring party about any proposed remedies.
	Third parties are not given an opportunity to comment on potential remedies. The
	merging parties typically propose a trustee to monitor the implementation of a remedy.

15. Confidentiality		
A. To what extent, if any, does the agency make public the	CPC does not make merger notification public.	
fact that a premerger notification filing was made or the	At the request, CPC can only disclose the fact that the notification is submitted.	
contents of the notification? If applicable, when is this	CPC publicizes the non-confidential versions of Commission's decisions.	
disclosure made?		
B. Do notifying parties have access to the agency's file? If	Article 43 of the Law	
so, under what circumstances can the right of access be	Yes, Article 43 gives the notifying party the right to access the CPC's file.	
exercised?	The party shall hold the right to inspect the case files, and at its own expense, copy	
	individual parts of case files.	
	The record of the deliberation and the voting, official reports and draft decisions, the case	
	files treated as confidential or protected data may not be inspected or copied.	

C. Can third parties or other government agencies obtain access to notification materials and any other information provided by the parties (including confidential and non-confidential information)? If so, under what circumstances?	Third parties are unable to access notification materials provided by the parties.
D. Are procedures available to request confidential treatment of the fact of notification and/or notification materials? If so, please describe.	Article 45 of the law gives notifying parties the right to request the protection of both confidential information and the source of that information. The decision on the protection of confidential information is made by the President of the CPC upon the request of the parties participating in the undertaking.  Access to file not extended to confidential information.
E. Can the agency deny a party's claim that certain information contained in notification materials is confidential? Are there procedures to challenge a decision that information is not confidential? If so, please describe.	The CPC can deny a party's claim that certain information is confidential. Procedures are in place for a party to challenge that denial within 15 days in accordance with Article 45.
F. Does the agency have procedures to provide public and non-public versions of agency orders, decisions, and court filings? If so, what steps are taken to prevent or limit public disclosure of information designated as confidential that is contained in these documents?	CPC publicizes the non-confidential versions of Commission's decisions in accordance with the Decision on the manner of publishing decisions and acts, and replacing and/or omitting data (anonymization) in decisions and acts of the Commission for Protection of Competition ( <a href="http://www.kzk.gov.rs/kzk/wp-content/uploads/2011/08/DECISION-on-the-manner-of-publishing-decisions-and-acts-and-on-replacing-or-omitting-anonymization-data-in-the-decisions-and-acts-of-the-Commission-for-Protect.pdf">http://www.kzk.gov.rs/kzk/wp-content/uploads/2011/08/Decision-on-the-amendments-to-the-Decision-on-the-anonymization-of-information-in-CPC-decisions-and-acts.pdf</a> ).

# 16. Transparency

A. Does the agency publish an annual report with information about mergers? Please provide the web address if available.	
B. Does the agency publish press releases related to merger policy or investigations/reviews? If so, how can these be accessed (if available online, please provide a link)? How often are they published (e.g., for each decision)?	Press releases are published for decisions made after Phase II investigations.  See <a href="http://www.kzk.gov.rs/en/category/aktuelnosti">http://www.kzk.gov.rs/en/category/aktuelnosti</a> .
C. Does the agency publish decisions on why it challenged, blocked, or cleared a transaction? If available online, provide a link. If not available online, describe how one can obtain a copy of decisions.	CPC publishes all merger decisions on its website: <a href="http://www.kzk.gov.rs/odluke/tipovi/koncentracije?lng=lat">http://www.kzk.gov.rs/odluke/tipovi/koncentracije?lng=lat</a> <a href="http://www.kzk.gov.rs/en/odluke/tipovi/koncentracije">http://www.kzk.gov.rs/en/odluke/tipovi/koncentracije</a>
E. Does the agency publish statistics or the number of annual notifications received, clearances, prohibitions, etc.? [if applicable, please provide a link for these figures]	•

17. Cooperation		
A. Is the agency able to exchange information or	The CPC has the ability to exchange non confidential documents and information.	
documents with international counterparts?		
B. Is the agency or government a party to any agreements that permit the exchange of information with foreign competition authorities? If so, with which foreign authorities? Are the agreements publicly available?	Croatia, Slovenia, Bosnia and Hercegovina, Russia, Austria, Hungary, Romania, Bulgaria, Kazakhstan, FYR of Macedonia	
C. Does the agency need consent from the parties who submitted confidential information to share such information with foreign competition authorities? If the agency has a model waiver, please provide a link to it here, or state whether the		

agency accepts the ICN's model waiver of confidentiality in merger investigations form.	
D. Is the agency able to exchange information or documents	No
with other domestic regulators?	

18.5	anctions/penalties	
A.	What are the sanctions/penalties for: i) failure to file a notification; ii) incorrect/misleading information in a notification; iii) failure to comply with information requests; iv) failure to observe a waiting period/suspension obligation; v) breach of interim measures; vi) failure to observe or delay in implementation of remedies; vii) implementation of transaction despite the prohibition from the agency?	Answer to (i), (iv), (vii): Pursuant to Article 68, sanction is payment of amount up to 10% of total annual turnover.  Answer to (ii), (iii): Pursuant to Article 70, sanction is payment of amount between 500 and 5000 euros per day, but may not exceed the amount of 10% of total annual turnover.
B.	Which party/ies (including natural persons) are entially liable for each of A(i)-(vii)?	Acquirer/acquirers. In the case of joint venture, all undertakings who establish joint venture.
actio	Can the agency impose/order these ctions/penalties directly, or is it required to bring judicial on against the infringing party? If the latter, please describe procedure and indicate how long this procedure can take.	CPC itself imposes a sanction.
D.	Are there any recent or significant fining decisions?	Yes, there are two decisions (in 2017 and 2021) because of merger implemented without CPC clearance - implementation of unapproved Concentration.

19. Independence	
A. Is there possibility for any ministry or a cabinet of	No
ministries to abrogate, challenge or change merger decisions	
issued by the agency or by a court? If yes, to which merger decisions does this apply (e.g., any decision, prohibitions,	
clearances, remedies)?	
B. What are the grounds for such ministerial intervention?	N/A
C. Please provide any description or guidance regarding	N/A
the ministerial intervention process and procedures [If applicable]	

20. Administrative and judicial processes/review		
A. Describe the timetable for judicial and administrative	Against the final decision of the Commission, a claim may be submitted before the court	
review related to merger transactions.	within 30 days from the date of service of the decision to the party, competence of the Administrative Court as a court of appeal.  Submitting of a claim shall not stay the enforcement of the decision.  If the court determines that disputed decision of the Commission is unlawful only in part related to the monetary amount of certain administrative measure, the ruling shall, as per usual practice, overturn the disputed decision in that part, under the conditions envisaged by the law governing administrative procedures.	
B. Describe the procedures for protecting confidential	We give the Court original documents, with a warning that they contain confidential	
information used in judicial proceedings or in an appeal/review	documents or information. Court maintains the confidentiality of the designated	
of an agency decision.	documents.	
C. Are there any limitations on the time during which an	Article 71 of the Law	
appeal may be filed?	Party can appeal a decision within 30 days of its delivery.	

21. Additional filings	
A. Are any additional filings/clearances required for some	No
types of transactions (e.g., sectoral or securities regulators or	
national security or foreign investment review)?	

22. (	22. Closing Deadlines	
A.	When a transaction is cleared or approved, is there a	Parties are able to close an authorized transaction at any point after clearance is received.
time	period within which the parties must close for it to remain	There is no maximum time limit in which they must do so.
auth	orized? If yes, can the parties obtain an extension of the	
dead	dline to close?	

22. Post Merger review of transactions	
A. Can the agency reopen an investigation of a transaction	The procedure before the Commission may be reopened under the conditions prescribed
that it previously cleared or allowed to proceed with	by the general administrative procedure rules, as well as in case of a violation of
conditions? If so, are there any limitations, including a time	conditional approval of concentration or an individual exemption.
limit on this authority?	
B. Does the agency publish studies regarding ex-post analysis of	No
reportable transactions which have been cleared by the	
agency? Are these studies publicly available? How does the	
agency obtain data for carrying out these studies?	