

ICN MERGER NOTIFICATION AND PROCEDURES TEMPLATE

Merger Working Group

Competition Bureau (Canada)

March 2021

IMPORTANT NOTE: This template is intended to provide background on ICN jurisdiction's merger notification and review procedures.

Reading the template is not a substitute for consulting the referenced statutes and regulations.

1. Merger notification and review materials

Note: all of the documents linked below are available in English and French.

Statutory Laws

A. Notification provisions	Part IX of the <i>Competition Act</i> , R.S.C., c. C-34 as amended (the "Act"), entitled Notifiable Transactions, contains sections 108 to 124, which set out notification requirements. Notification of a proposed transaction is required by section 114, while sections 109 and 110 provide the size of the parties and size of the transaction tests, respectively, both of which must be satisfied in order for a transaction to be notifiable. Part IX is available at https://laws.justice.gc.ca/eng/acts/C-34/page-28.html#h-90061
B. Substantive merger review Provisions	The substantive provisions respecting merger control are contained in sections 91 to 107 of Part VIII of the Act. Merger provisions are available at https://laws.justice.gc.ca/eng/acts/C-34/page-25.html#h-89782
C. Implementing regulations	Notifiable Transactions Regulations, SOR/87-348 as amended. The Regulations are available at http://lois-laws.justice.gc.ca/eng/regulations/SOR-87-348/index.html

D. Notification forms or information requirements	<p>Subsection 114(1) provides that a person required to submit a notification has to supply the prescribed information set out in section 16 of the Notifiable Transactions Regulations (the “Regulations”).</p> <p>Although the <i>Act</i> does not provide for the actual forms for filing prescribed information, the Bureau has developed forms that parties may use for this purpose: https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/01705.html</p>
--	--

Interpretative Guidelines and Notices

E. Guidance on Merger Notification Process [e.g., information on calculation of thresholds, etc.]	<p>Merger Reviews Process Guidelines https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03423.html</p> <p>Procedures Guide for Notifiable Transactions and Advance Ruling Certificates Under the Competition Act https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03302.html</p> <p>Pre-Merger Notification Interpretation Guidelines https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03357.html</p> <p>Competition Bureau Fees and Service Standards Handbook for Mergers and Merger-Related Matters https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/04358.html</p> <p>Hostile Transaction Guidelines https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03395.html</p>
--	--

F. Guidance on Substantive Assessment in Merger Review [Please include reference separately, if applicable]	<p>Merger Enforcement Guidelines https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03420.html</p>
--	--

G. Has your agency published guidelines or directives on notification of mergers involving specific sectors (e.g., digital	No.

economy)? [If affirmative, please provide references and languages available]	
H. Other relevant notices, policy statements, interpretations, rules, or guidance on aspects of merger review or the agency's decision-making process	<p>Information Bulletin on Merger Remedies in Canada https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/02170.html</p> <p>Other merger-related information may be found on the Competition Bureau's website at the 'Reviewing mergers' page https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/h_00114.html</p>

2. Agency (or Agencies) responsible for merger enforcement.	
A. Name of the Agency which reviews mergers. If there is more than one agency, please describe the allocation of responsibilities.	<p>The Commissioner of Competition (the "Commissioner") is the official responsible for the administration and enforcement of the Act, including merger enforcement, pursuant to section 7 of the Act. The Mergers Directorate of the Competition Bureau (the "Bureau") is overseen by the Deputy Commissioner, Mergers Directorate and the Senior Deputy Commissioner, Mergers and Monopolistic Practices Branch.</p> <p>The Competition Tribunal is a specialized adjudicative body that operates independently of any government department. The Competition Tribunal, on application by the Commissioner, determines whether a merger or proposed merger is anticompetitive and determines and orders appropriate remedies.</p>
B. Contact details of the agency [address and telephone including the country code, email, website address and languages available on the website]	<p>Commissioner of Competition 21st Floor, 50 Victoria Street, Gatineau, Quebec, K1A 0C9, Canada Tel. : (800) 348-5358; Fax : (819) 997-0324 Website : http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/home</p>

<p>C. Is agency staff available for jurisdiction/filing guidance? [If yes, please provide contact points for questions on merger filing requirements and/or consultations]</p>	<p>Merger Intelligence and Notification Unit e-mail: ic.avisdefusionmergnotification.ic@canada.ca website http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/h_00114.html Languages: English and French</p>
---	--

<p>3. Covered transactions</p>	
<p>A. Thorough definition of potentially covered transactions [i.e., share acquisitions, asset acquisitions, mergers, de-mergers, consolidations, consortia, amalgamations, joint ventures or other forms of contractual relationships, such as partnerships and alliance agreements]</p>	<p>Section 91 defines a merger as “the acquisition or establishment, direct or indirect, by one or more persons, whether by purchase or lease of shares or assets, by amalgamation or by combination or otherwise, of control over or significant interest in the whole or a part of a business of a competitor, supplier, customer or other person.” Section 91 is available at http://www.laws.justice.gc.ca/eng/acts/C-34/page-58.html#h-40</p> <p>Certain transactions that do not fall within the definition of “merger” may be subject to review by the Commissioner under the civil provisions of section 90.1 of the Act.</p>
<p>B. What is the geographic scope of transactions covered?</p>	<p>Mergers likely to substantially lessen or prevent competition in any market in Canada are subject to substantive merger control provisions.</p> <p>Mergers with an operating business in Canada are subject to the notification requirements, provided they meet certain financial thresholds (see 4A).</p>
<p>C. If change of control is a determining factor, how is control defined and interpreted in practice?</p>	<p>The definition of “merger” includes two key elements: has there been an acquisition or establishment of (1) control over, or (2) a significant interest in, the whole or part of a business of a competitor, supplier, customer or other person. Please see 3D for a discussion of “significant interest.”</p>

	<p>With respect to corporations, subsection 2(4) of the <i>Act</i> defines “control” as de jure control, i.e., more than 50 per cent of the votes that may be cast to elect directors and which are sufficient to elect a majority of directors.</p> <p>With respect to entities other than corporations, an entity is controlled by a person if the person holds an interest in the entity that entitles the person to receive more than fifty percent of the profits or more than fifty percent of its assets upon dissolution.</p>
<p>D. Are partial (less than 100%) stock acquisitions/minority shareholdings covered? At what levels? Are acquisitions of assets ever covered? If so, do the assets have to form a free-standing business or can the combination of the assets with the business of the acquirer be considered in order to have jurisdiction? Does the authority have jurisdiction over “bare” asset purchases, e.g. where the assets purchased do not relate to the acquirer’s existing business?</p>	<p>For the purpose of mandatory pre-merger notification, for acquisition of shares, notification applies when the financial thresholds are met and the acquiror exceeds either 20% or 50% ownership of public companies, or 35% or 50% ownership of non-public companies. For acquisitions of an interest in a combination, thresholds of 35% and 50% ownership interest held by the acquiror apply.</p> <p>For the purpose of substantive merger review, Canada’s merger controls apply both to acquisitions of control and to acquisitions of “significant interest”. The <i>Act</i> does not define what constitutes a “significant interest”; however, when interpreted in the broader context of the <i>Act</i> it is understood to be when the acquirer obtains the ability to materially influence the economic behaviour of the target business. When determining whether an interest is significant, the Bureau considers both the quantitative nature of the interest and the qualitative impact of the interest.</p> <p>Factors that may be relevant to the Bureau’s analysis of whether a particular non-controlling interest, including minority interests, combination interests, and other agreements, is a material influence include:</p> <ul style="list-style-type: none"> • voting rights attached to the interest; • the status and nature of partnership interests (e.g. general or limited partners); • the terms of shareholder or voting agreements; • profit share relative to equity share; • the interest holder’s ability to influence the selection of management or membership of board committees;

- the status and expertise of the interest holder relative to that of other interest holders;
- the provision of management or advisory services;
- liquidity rights;
- access to confidential information; and
- the practical extent to which pressure can be imposed on business decisions.

Non-incorporated joint ventures are subject to the substantive merger control provisions unless they are undertaken for a specific project or a program of research and development as described in section 95 of the Act.

<http://www.laws.justice.gc.ca/eng/acts/C-34/page-59.html#docCont>

Combinations that are joint ventures and meet the criteria set out in section 112 (<http://www.laws.justice.gc.ca/eng/acts/C-34/page-67.html#h-47>) are exempt from the notification requirements of the Act. Section 112 requires that: all of the persons who propose to form the combination to be parties to an agreement in writing or intended to be put in writing that imposes on one or more of the parties an obligation to contribute assets and governs a continuing relationship between the parties; no change in control over any party to the combination would result from the combination; and finally, the written agreement restricts the range of activities that may be carried on pursuant to the combination and contains provisions for its orderly termination.

Sections 95 and 112 of the *Act* do not apply to corporate joint ventures.

With respect to “bare” asset purchases, notification obligations exist only with respect to acquisitions of an operating business or control of an entity that carries on an operating business. “Operating business” is defined in the Act, and the Bureau’s views on what meets that definition are enunciated in *Pre-Merger Notification Interpretation Guideline Number 1: Definition of “Operating Business” (Section 108 of the Act)*: <https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03358.html>.

4. Thresholds for notification	
<p>A. What are the general thresholds for notification? [If the thresholds are subject to adjustment, state on what basis and how frequently (e.g., for inflation, annually)]</p>	<p>Part IX of the Act requires compulsory notification if a merger satisfies both parts of a dual threshold test based on (i) size of the parties and (ii) size of the transaction.</p> <p>The size of the parties test set out in section 109 (http://www.laws.justice.gc.ca/eng/acts/C-34/page-66.html#h-44) requires that the parties to the transaction, together with their affiliates, have combined assets in Canada or annual gross revenues from sales in, from or into Canada in excess of C\$400 million.</p> <p>The size of the transaction test set out in section 110 (https://laws-lois.justice.gc.ca/eng/acts/C-34/page-28.html) varies depending upon the nature of the transaction. Generally, for purposes of premerger notification, the aggregate value of the assets in Canada, or the annual gross revenues from sales in or from Canada generated from those assets, must exceed the transaction-size threshold amount (the “TSTA”). For 2021, the TSTA is \$93 million.</p> <p>In the case of an acquisition of assets (ss. 110(2)), the value of the Canadian assets acquired, or the annual gross revenues from sales in or from Canada generated by those assets, must be greater than the TSTA.</p> <p>In the case of an acquisition of voting shares (ss. 110(3)(a)), pre-merger notification is required where the TSTA is exceeded and the acquisition results in the acquiring party holding voting shares which exceed specified percentages of share ownership. If it is an acquisition of voting shares that are publicly traded, the proposed acquisition must result in the acquiring party, together with its affiliates, holding in excess of 20% of the target corporation’s voting interests, unless the acquiring party already owns more than a 20% voting interest, in which case the proposed acquisition must result in the acquiring party holding in excess of 50% of the target corporation’s voting interests; or if it is an acquisition of voting shares that are not publicly traded, the proposed acquisition must result in the acquiring party, together with its affiliates, holding in excess of 35% of the</p>

target corporation's voting interests, unless the acquiring party already owns more than a 35% voting interest, in which case the proposed acquisition must result in the acquiring party holding in excess of 50% of the target corporation's voting interests.

In the case of an amalgamation (ss. 110(4)), the assets or annual gross revenues from sales in or from Canada of the continuing corporation must exceed the TSTA, and each of at least two of the amalgamating corporations or entities, together with its affiliates, must have assets in Canada, or annual gross revenues from sales in, from or into Canada, that would exceed the TSTA.

Please see 4F for the size of the transaction test applicable to combinations.

The TSTA is subject to an annual indexing mechanism, set out in ss. 110(8) of the Act based on changes in the level of Nominal Gross Domestic Product at market prices. The TSTA when determined for a particular year by the Minister of Industry will be published in the Canada Gazette and posted on the Bureau's website. Alternatively, a threshold amount may be prescribed by regulation. If no amount is prescribed or published in a particular year, the threshold from the previous year remains in effect.

For 2021, the TSTA is \$93 million.

As per section 6 of the Regulations (<https://laws-lois.justice.gc.ca/eng/Regulations/SOR-87-348/page-2.html#docCont>), the aggregate value of assets of a person is determined as of the last day of the period (calendar or fiscal, as determined by the internal practices of the notifying party) covered by the most recent audited financial statements in which those assets are accounted for, where that day is not more than 15 months prior to notification.

As per subsections 7(a) and (b) of the Regulations (<https://laws-lois.justice.gc.ca/eng/Regulations/SOR-87-348/page-2.html#docCont>), the gross revenues from sales of a person are determined for the annual period (calendar or fiscal,

	<p>as determined by the internal practices of the notifying party) ended on the last day, which is not more than 15 months prior to notification, of the period:</p> <p>a) covered by the most recent audited financial statements in which those gross revenues are accounted for; and</p> <p>b) in the case where the period covered by the financial statements referred to in (a) is less than 12 months, covered by those financial statements and by audited financial statements in which the gross revenues are accounted for, covering the balance of the 12-month period.</p>
<p>B. To which entities do the merger notification thresholds apply, i.e., which entities are included in determining relevant undertakings/firms for threshold purposes? If based on control, how is control determined?</p>	<p>Relevant entities are the parties and affiliates which are subject to control by a common entity as defined by subsection 2(2) of the Act (https://laws-lois.justice.gc.ca/eng/acts/C-34/page-1.html#h-87835).</p> <p>For the party-size threshold, all of the assets and sales by the parties to the transaction and their affiliates are included in the calculation. Under subsection 109(2), the parties to a proposed acquisition of shares are the person(s) who propose to acquire the shares and the corporation the shares of which are to be acquired.</p> <p>For the transaction-size test, calculations are based on the target assets or entity(ies), as the case may be.</p>
<p>C. How is the nexus to the jurisdiction determined (e.g., sales or assets in the jurisdiction)? If based on an “effects doctrine”, please describe how this is applied in practice. If national sales are relevant, how are they allocated geographically (e.g., location of customer, location of seller)?”</p>	<p>With respect to notifications, the size of the parties test measures assets or gross revenues of sales “in, from or into Canada” while the size of the transaction test measures assets or gross revenues from sales “in or from Canada.” Canada may assert substantive jurisdiction over any merger affecting Canadian markets, where such merger prevents or lessens, or is likely to prevent or lessen, competition substantially.</p>
<p>D. Can a single party trigger the notification threshold (e.g., one party’s sales, assets, or market share)?</p>	<p>Yes. If the party being acquired has: (i) with its affiliates, assets in Canada or annual gross revenues from sales in, from or into Canada in excess of C\$400 million and therefore satisfies the party-size threshold set out in section 109; and (ii) satisfies the transaction-size threshold set out in section 110.</p>

<p>E. Are any sectors excluded from notification requirements? If so, which sectors? To what period(s) of time do the thresholds relate (e.g., most recent calendar year, fiscal year; for assets-based tests, calendar year-end, fiscal year-end, other)?</p>	<p>No sector is specifically exempt from the notification requirements of Part IX of the <i>Act</i> and from the substantive provisions respecting merger control contained in sections 91 to 107 of Part VIII of the <i>Act</i>. However, an amalgamation or acquisition involving banks, trust companies or insurance companies may be exempt from the prohibitions relating to mergers if certified by the Minister of Finance as being desirable in the interest of the financial system pursuant to section 94. An acquisition involving transport undertakings may also be exempt if certified by the Minister of Transport pursuant to section 94. Typically, such certification would only be issued after a substantive review of a proposed transaction has been conducted by the Competition Bureau and the Commissioner of Competition has provided advice to the relevant Minister with respect to the competitive impact of the proposed transaction.</p>
<p>F. Are there special threshold calculations for specific sectors (e.g., banking, airlines, media, digital markets) or specific types of transactions (e.g., joint ventures, partnerships, financial investments)? If yes, for which sectors and types of transactions?</p>	<p>There are no special thresholds for particular sectors.</p> <p>Joint ventures, partnerships, and some co-ownership agreements (depending on the terms therein) are notifiable pursuant to the combination provisions of the <i>Act</i> under subsection 110(5) and 110(6).</p> <p>Subsection 110(5) requires notification of a proposed combination being formed where at least one of the parties is contributing assets from an operating business, the size of the parties threshold under subsection 109 is met, and the aggregate value of the assets in Canada or the gross revenues from sales in or from Canada generated from those assets exceed the TSTA.</p> <p>Subsection 110(6) requires notification of the proposed acquisition of an interest in a combination that carries on an operating business other than through a corporation, where the size of the parties threshold is met and the aggregate value of the assets in Canada or the gross revenues from sales in or from Canada generated from those assets exceed the TSTA, and as a result of the acquisition a person will be entitled to over 35% of the profits of a combination or the assets on dissolution, or where the person acquiring the interest is already so entitled, to over 50% of such profits or assets.</p>

	<p>However, combinations are exempt from notification if the following criteria set out in section 112 are all met. First, all of the persons are parties to an agreement in writing or intended to be put in writing that imposes on one or more of the parties an obligation to contribute assets and governs a continuing relationship between the parties. Second, no change in control over any party to the combination would result from the combination. Finally, the written agreement restricts the range of activities that may be carried on pursuant to the combination and contains provisions for its orderly termination.</p> <p>Such combinations remain subject to the substantive merger control provisions.</p>
<p>G. Are there special rules or exceptions/exemptions regarding jurisdictional thresholds for transactions in which both the acquiring and acquired parties are foreign (foreign-to-foreign transactions)? [Describe the methodology for identifying and calculating any values necessary to determine if notification is required, including the value of the transaction, the relevant sales or turnover, and/or the relevant assets]</p>	<p>No special rules exist for these circumstances; however, the assets and revenues of the parties and the transaction must meet the “in Canada” test described above in order for a transaction to be notifiable.</p> <p>In addition, all that is required for a merger to be reviewable under the substantive merger control provisions of the <i>Act</i> is that it affects competition in Canada.</p>
<p>H. Does the agency have the authority to review transactions that fall below the thresholds or otherwise do not meet notification requirements? If so, what is the procedure to initiate a review? [Describe methodology for calculating exchange rates]</p>	<p>Yes. Under the <i>Act</i>, mergers of all sizes and in all sectors of the economy are subject to review.</p> <p>Section 97 provides that no application may be made under section 92 in respect of a merger more than one year after the merger has been substantially completed.</p>
<p>I. Are current notification criteria catching relevant transactions related to digital markets?</p>	<p>We have insufficient information to assess if the current notification criteria are catching relevant transactions related to digital markets.</p> <p>In 2019, the Competition Bureau expanded the role of its Merger Notification Unit, now referred to as the Merger Intelligence and Notification Unit (MINU), to include a broader focus on active intelligence gathering on non-notifiable merger transactions that may raise competition concerns.</p>

Calculation Guidance and related issues

J. If thresholds are based on any of the following values, please describe how they are identified and calculated to determine if notification is required:

- i) the value of the transaction;**
- ii) the relevant sales or turnover;**
- iii) the relevant assets;**
- iv) market shares;**
- v) other (please describe).**

The thresholds are based on the gross revenues from sales and on the aggregate value of the assets.

For the party-size threshold, in order to determine the aggregate value of the assets, the calculation includes all of the assets in Canada of all of the parties to the transaction and their affiliates. To determine the gross revenues from sales, the calculation includes the gross revenues from sales in, from or into Canada of all of the parties to the transaction and their affiliates.

For the transaction-size threshold, in order to determine the aggregate value of the assets, the calculation includes all of the assets in Canada of the entity being acquired. To determine the gross revenues from sales, the calculation includes the gross revenues from sales in or from Canada generated by the above assets of the entity being acquired. As per subsection 5(1) of the Regulations (<https://laws-lois.justice.gc.ca/eng/Regulations/SOR-87-348/page-1.html#h-905410>), gross revenues from sales are determined by aggregating the following amounts accruing during that period:

- a) amounts accruing from the sale or lease of goods, other than amounts that are not properly included in revenue in accordance with generally accepted accounting principles, and
- b) amounts accruing from the rendering of services, without deducting any expenses or other amounts incurred or provided in relation to the sale or lease of goods or the rendering of services. In determining the gross revenues from sales, any amount that represents duplication arising from transactions between affiliates shall be deducted.

As per subsection 4(1) of the Regulations (<https://laws-lois.justice.gc.ca/eng/Regulations/SOR-87-348/page-1.html#h-905410>), the aggregate value of assets is determined by the amount of the assets as stated in the books of the notifying party.

	<p>However, the following amounts are to be deducted:</p> <ul style="list-style-type: none"> a) any amount that represents duplication arising from transactions between affiliates; b) any amount that represents duplication arising from an ownership interest of one person in another person, whether or not those persons are affiliated; and c) any amount provided for depreciation and diminution of value.
K. Which entities are included in determining relevant investment funds for threshold purposes? If based on control, is the definition of control in these cases any different from the definition of control in general (question 3C)? If yes, how?	
	As discussed in 4B, the relevant entities are the parties together with their affiliates.
L. In case an investment fund is part of a transaction, are its controllers required to present turnover information related to other funds under same manager (general partner) control? Are those other funds considered as part of the transaction for turnover purposes?	
	No. As discussed in 4B, the relevant entities are the parties together with their affiliates.
M. Describe the methodology applied for currency conversion [e.g. which exchange rates are used].	
	Based on subsections 4(4) and 5(4) of the Regulations, the conversion into Canadian dollars of the aggregate amount of assets or gross revenues from sales rates reported in foreign currency shall be based on the exchange rate quoted by the Bank of Canada on the last day of the annual period for which the aggregate amount of assets or gross revenues from sales are to be determined.
5. Pre-notification	
A. If applicable, please describe the pre-notification procedure and whether it can be mandatory or not [e.g., time limits, type of guidance given, etc.].	
	<p>Not applicable.</p> <p>However, the Bureau strongly encourages parties to a proposed transaction to consult with the Bureau prior to, or as soon as possible after, submitting a notification or an ARC request. Early consultation ensures that sufficient information is submitted to facilitate the review of a proposed transaction. This approach also enables the Bureau to more</p>

	<p>readily focus its investigation, minimize any requests for additional information, and complete its review in a timely manner.</p> <p>The Merger Intelligence and Notification Unit (“MINU”) is responsible for the receipt and initial processing of Notifications and ARC requests, as well as requests for written opinions under section 124.1 of the Act relating to Notifiable Transactions. The MINU also handles other issues regarding the application and interpretation of Part IX of the Act, filing procedures and the notification form, and will provide non-binding verbal assistance in this regard. Where parties are uncertain about whether a proposed transaction is notifiable, whether an exemption is applicable, or the type of information that must be provided to the Bureau, parties are encouraged to contact the MINU for guidance. This informal advice is not binding on the Commissioner, but is provided to facilitate compliance with the law. Parties involved in matters that raise complicated fact scenarios or legal issues are encouraged to seek private legal counsel.</p>
	<p>B. If applicable, what information or documents are the parties required to submit to the agency during pre-notification? Not applicable.</p>

6. Notification requirements and timing of notification	
<p>A. Is notification mandatory? [Please describe if notification is mandatory in pre-notification phase, post-merger or voluntary]</p>	<p>Mandatory pre-merger notification.</p>
	<p>B. If parties can make a voluntary merger filing when may they do so? Even if a filing is not mandatory, parties may make a voluntary pre-merger filing by applying for an Advance Ruling Certificate (“ARC”) pursuant to section 102 of the Act. The Commissioner may issue an ARC if satisfied that a proposed transaction does not give rise to sufficient grounds to challenge the transaction before the Competition Tribunal. Once an ARC is issued, the Commissioner cannot make an application to the Competition Tribunal on substantially the same facts if the transaction is completed within one year of the issuance of the ARC. Where an ARC is denied, a No-Action Letter</p>

	<p>may be issued, indicating that the Commissioner does not, at that time, intend to make an application under section 92 in respect of the proposed transaction.</p> <p>An ARC cannot be issued for a completed transaction whereas a NAL can.</p>
C. What is the earliest that a transaction can be notified (e.g., is a definitive agreement required; if so, when is an agreement considered definitive?)	<p>The parties may notify a proposed transaction any time prior to the completion of the transaction, taking into account the applicable waiting period(s). In a consensual transaction, the parties can notify on the basis of a preliminary agreement, such as a memorandum of understanding, a binding term sheet or a letter of intent.</p>
D. When must notification be made? If there is a triggering event, describe the triggering event (e.g., definitive agreement) and the deadline following the event. Do the deadline and triggering event depend on the structure of the transaction? Are there special rules for public takeover bids?	<p>As discussed above, notification can be made any time after a transaction is proposed and prior to the completion of the transaction, taking into account the applicable waiting period(s).</p> <p>In the case of an unsolicited share takeover, under subsection 114(3) (https://laws.justice.gc.ca/eng/acts/C-34/page-29.html#h-90168), the target entity must notify within ten days after being notified by the Commissioner that he has received a filing from the acquiror.</p> <p>Where a public tender is hostile, the waiting period commences as soon as the Merger Intelligence and Notification Unit receives a complete filing from the acquiror.</p>
E. If there is a notification deadline, can parties request an extension for the notification deadline? If yes, please describe the procedure and whether there is a maximum length of time for the extension.	<p>Not applicable. As discussed above, parties may notify a proposed transaction any time prior to the completion of the transaction, taking into account the applicable waiting period(s).</p>

7. Simplified Procedures	
A. Describe any special procedures for notifying transactions that do not raise competition concerns (e.g., short form, simplified procedures, advanced ruling certificates, discretion to waive certain information requirements, etc.).	<p>The <i>Act</i> provides that in lieu of a notification filing the parties may submit an application for an ARC. Where an ARC is issued, the parties are exempt from any further notification requirements as long as the transaction is completed within one year of the issuance of the ARC. Where an ARC is not issued, further notification, by way of submission of a notification filing, is required unless the Commissioner exempts further notification on the basis that the ARC application supplied substantially similar information to that contained in a notification filing. This exemption may be granted in conjunction with the issuance of a No-Action Letter, as described in 6B. Further, the <i>Act</i> provides that the statutory waiting period, or a part thereof, may be abridged when the parties are notified that the Commissioner does not intend to challenge the merger at that time.</p>
B. Describe the criteria adopted to consider a transaction under the simplified procedure.	<p>The Bureau’s substantive analysis for ARC Requests is the same as any other filing, and discussed in Section 14, below.</p> <p>An ARC may be issued when the Commissioner of Competition is satisfied that there would not be sufficient grounds on which to apply to the Competition Tribunal under section 92 of the <i>Act</i> with respect to the transaction.</p>
8. Information and documents to be submitted with a notification	
A. Describe the types of documents that parties must submit with the notification (e.g., agreement, annual reports, market studies, transaction documents, internal documents).	<p>Parties must provide a summary description of their principal businesses and of the principal categories of products within such businesses, including contact information for the top 20 customers and suppliers for each such product category.</p> <p>The notification filing also requires the most recent annual report to be submitted, or, if the annual report is not available or if the financial statements are different from those contained in the report, audited financial statements relating to the principal businesses of the party for its most recently completed fiscal year and for subsequent interim periods.</p>

	<p>The notification filing further requires the transaction documents and all studies, surveys, analyses and reports relating to evaluating or analyzing the proposed transaction with respect to market shares, competition, competitors, markets, potential for sales growth or expansion into new products or geographic regions.</p> <p>For more information, see the Notifiable Transactions Form (http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/01705.html) and subsection 16(1) of the Regulations (https://laws-lois.justice.gc.ca/eng/Regulations/SOR-87-348/page-2.html#h-905508).</p>
<p>B. Is there a distinction between tangible and intangible (e.g., customer portfolio, data on consumers, etc.) assets in the description of the transaction? [In respect to digital markets, state if the agency considers the amount of user data the companies have, and which will be passed on in the transaction]</p>	<p>No.</p> <p>In assessing the notifiability of a transaction or the relevancy of an affiliate for the purpose of notifications, it is sometimes necessary to determine if intangible assets are “in” Canada. The entity’s audited financial statements are the starting point for determining whether or not an intangible asset is located in Canada, and the Bureau’s views on this are further enunciated in a draft guideline: <i>Pre-Merger Notification Interpretation Guideline Number 15: Assets in Canada and Gross Revenues From Sales in, from or into Canada (Sections 109 and 110 of the Act)</i> https://www.ic.gc.ca/eic/site/cb-bc.nsf/eng/03153.html.</p>
<p>C. Are documents proving the efficiencies of the transaction required? [If applicable, please provide the type of documents normally required]</p>	<p>Parties are not required to provide documents proving efficiencies as part of their notification.</p> <p>In substantive merger review, parties that intend to rely on the efficiency exception have a burden of proving that the gains in efficiency are likely to occur, are brought about by the merger or proposed merger, are greater than the anti-competitive effects, and would not likely be attained if an order under section 92 were made. For further information on the efficiency exception, see Part 12 of the <i>Merger Enforcement Guidelines</i> (https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03420.html#s12_0). For further information on the information required to test efficiencies, see <i>the Model</i></p>

	<p><i>Timing Agreement for Merger Reviews involving Efficiencies</i> https://www.ic.gc.ca/eic/site/cb-bc.nsf/eng/04531.html#sec03).</p>
<p>D. What information is required in case the target company is experiencing financial insolvency?</p>	<p>Parties are not required to provide information with respect to financial insolvency as part of their notification, although all parties are generally required to provide annual reports or financial statements.</p> <p>The Bureau's substantive approach to failing firms and exiting assets is described in Part 13 of the <i>Merger Enforcement Guidelines</i> https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03420.html#s13_0).</p>
<p>E. Is there a specific procedure for obtaining information from target companies in the case of hostile/unsolicited bids?</p>	<p>In the case of an unsolicited share takeover, under subsection 114(3) https://laws.justice.gc.ca/eng/acts/C-34/page-29.html#h-90168, the target entity must notify within ten days after being notified by the Commissioner that he has received a filing from the acquiror.</p>
<p>F. Are there any document legalization requirements (e.g., notarization or apostille)? What documents must be legalized?</p>	<p>Notifying parties shall provide a sworn affidavit attesting to the completeness and correctness of the filing.</p>
<p>G. What are the agency's rules and practice regarding exemptions from information requirements (e.g., information submitted or document legalization) for transactions in which the acquiring and acquired parties are foreign (foreign-to-foreign transaction)?</p>	<p>There are no specific exemptions for foreign-to-foreign transactions. However, information on affiliates of the parties is only required with respect to affiliates that have significant assets in Canada or significant gross revenue from sales in, from or into Canada.</p>

<p>H. Can the agency require third parties to submit information during the review process? Can third parties voluntarily submit information or otherwise contact the agency to intervene?</p>	<p>The Bureau can request third parties to submit information voluntarily.</p> <p>Alternatively, the Bureau can apply to a court for an order under section 11 of the <i>Act</i> requiring a third party to be examined under oath, to provide records or to provide written responses under oath.</p>
<p>I. Are parties allowed to submit information beyond what is required in the initial filing voluntarily (e.g., to help narrow or resolve potential competitive concerns)?</p>	<p>Yes.</p> <p>As a matter of practice, many parties make competition submissions in a letter accompanying notifications.</p>
<p>J. Are there different forms for different types of transactions or sectors?</p>	<p>No.</p>
<p>K. With respect to investment funds:</p> <p>i) Is it requested that an investment fund taking part in a transaction provide a statement that its controllers do not manage any other investment funds in the same relevant market?</p> <p>ii) Should an investment fund be controlled by an entity that is also responsible for other funds in the same relevant market, are such funds considered part of the transaction? Is it requested that the controlling entity provide market information (e.g., market share) related to the other funds it manages and which are in the same relevant market?</p>	<p>For the purposes of notification, the <i>Act</i> does not require specific information be produced by investment funds, their controllers or managers. Whether other funds in the relevant market that are controlled by the same entity are required to provide information as part of a notification depends on whether that entity is an affiliate of a merging party. See 4B for further discussion on affiliates.</p> <p>For the purpose of substantive merger review, Canada’s merger controls apply both to acquisitions of control and to acquisitions of “significant interest”. The <i>Act</i> does not define what constitutes a “significant interest”. For more information on significant interest analysis, see 3D.</p>

<p>iii) Should there be no classic concentration, is there any sort of exemption regarding presenting certain information requested in the form?</p>	
--	--

<p>9. Translation</p>	
<p>A. In what language(s) can the notification forms be submitted?</p>	<p>English and French.</p>
<p>B. Describe any requirements to submit translations of documents:</p> <ul style="list-style-type: none"> i) with the initial notification; and ii) later in response to requests for information. <p>In addition:</p> <ul style="list-style-type: none"> iii) what are the categories or types of documents for which translation is required; iv) what are the requirements for certification of the translation; v) which language(s) is/are accepted; and vi) are summaries or excerpts accepted in lieu of complete translations and in which languages are summaries accepted? 	<p>(i) The two official languages of Canada are English and French, and the Bureau accepts notification filings and ARC requests in either language. It is not necessary to translate pre-existing documents for the purpose of a notification; however, if, at the time of filing, there is an English or French language outline, summary, extract or verbatim translation of any part of a foreign language document required to be submitted pursuant to subsection 114(1) of the Act, all such English or French language versions (or one complete translation) shall be filed along with the foreign language document.</p> <p>(ii) Documentary materials or information in a foreign language required to be submitted in response to a supplementary information request pursuant to subsection 114(2) of the Act shall be translated into either English or French. The foreign language document must be submitted with the English or French translation attached thereto.</p>

<p>10. Review Periods</p>	
<p>A. Describe any applicable review periods following notification.</p>	<p>The Act imposes statutory waiting periods, which are explained in 14B and discussed further in 11. The Bureau also has service standards which is the time in which the Bureau aims to provide a response to merger notifications and ARC requests. Service standards represent the maximum time within which the Bureau will endeavour to advise parties of the Bureau's position in respect of a particular transaction assuming cooperation from</p>

	<p>the parties. Within five days of receipt of a complete request, parties will be informed of the complexity level and applicable service standard: non-complex (14 days) or complex (45 days, except where a supplementary information request (“SIR”) is issued by the Commissioner under subsection 114(2), in which case the service standard would be 30 days after compliance with the SIR).</p>
<p>B. Are there different rules for public tenders (e.g., open market stock purchases or hostile bids)?</p>	<p>Where a public tender is hostile, the waiting period commences as soon as the Merger Notification Unit receives a complete filing from the acquiror.</p> <p>In the case of an unsolicited share takeover, under subsection 114(3), the target entity must notify within ten days after being notified by the Commissioner that he has received a filing from the acquiror.</p> <p>With respect to the service standard, there are no different rules set out for public tenders.</p>
<p>C. What are the procedures for an extension of the review periods, if any? Do requests for additional information suspend or re-start the review period?</p>	<p>The statutory waiting period(s) cannot be extended. If additional information has been required by the Commissioner under subsection 114(2), the parties to the transaction are not permitted to close until the expiration of the 30 day statutory waiting period that is triggered once the additional information has been received.</p> <p>The service standard for a merger review may be paused if the Bureau requires more information from a notifying party to complete its assessment and the additional information is not received within a specified time frame: 3 days for a non-complex matter and 5 days for a complex matter. Once the additional information is received, the service standard “clock” will resume.</p>

<p>D. Is there a statutory or other maximum duration for extensions?</p>	<p>There is no maximum duration for pauses under the service standard timeframe. As mentioned in 10c, the service standard “clock” resumes once additional information is received from the merging parties.</p> <p>The pausing of the service standard does not affect the statutory waiting period.</p>
<p>E. Does the agency have the authority to suspend review periods? Does suspending a review period require the parties’ consent?</p>	<p>The statutory waiting periods cannot be suspended, other than in the circumstances described above.</p> <p>Service standard periods may be paused as described in 10C.</p>
<p>F. What are the time periods for accelerated review of non-problematic transactions, if any?</p>	<p>The service standard for a non-complex review is 14 days. A non-problematic or non-complex transaction is usually notified to the Bureau by way of a request for an ARC (simplified procedure) and typically receives an ARC or No-Action Letter in . An ARC may be issued by the Commissioner to a party or parties to a proposed merger transaction who want to be assured that the transaction will not give rise to proceedings under section 92 of the Act. Section 102 of the Act provides that an ARC may be issued when the Commissioner is satisfied that there would not be sufficient grounds on which to apply to the Competition Tribunal for an order against a proposed merger. Under subsection 113(b) of the Act, an ARC exempts the named transaction from the pre-merger notification provisions under Part IX and as a result the statutory waiting periods are not applicable. Under subsection 102(2), the Commissioner shall consider any request for an ARC as expeditiously as possible.</p> <p>The issuance of an ARC is discretionary and cannot be issued for a transaction that has been completed.</p> <p>Where an ARC is denied, a No-Action Letter may be issued, indicating that the Commissioner does not, at that time, intend to make an application under section 92 in</p>

	<p>respect of the proposed transaction. In such a case, if the information that has been supplied in the ARC request is substantially similar to the information required under subsection 114(1), the Commissioner may, pursuant to paragraph 113(c) of the Act, waive the notification requirement under subsection 114(1) and, consequently, the applicable waiting period.</p>
<p>G. If remedies are offered, do they impact the timing of the review?</p>	<p>The offering of remedies does not impact statutory waiting periods; however, they do impact the overall timing of the review as the Bureau will market test any proposed remedy to determine whether it is sufficient to remedy the likely substantial lessening or prevention of competition.</p> <p>Service standards do not include the time devoted to discussions or negotiations aimed at resolving issues, the preparations required for proceedings before the Competition Tribunal, and the time required to conduct proceedings before the Tribunal.</p>

<p>11. Waiting periods / suspension obligations</p>	
<p>A. Describe any waiting periods/suspension obligations following notification (e.g., full suspension from implementation, restrictions on adopting specific measures) during any initial review period and/or further review period.</p>	<p>If a complete notification filing is submitted the parties are not permitted to close until the expiration of the 30 day statutory waiting period.</p> <p>If additional information has been required by the Commissioner under subsection 114(2), the parties to the transaction are not permitted to close until the expiration of the 30 day statutory waiting period that is triggered once the additional information has been received.</p> <p>In general, notifications are submitted at the discretion of the parties once there is a proposed transaction and must be provided sufficiently in advance of the intended closing date of the transaction to allow the applicable statutory waiting period to run.</p>

<p>B. Can parties request a derogation from waiting periods/suspension obligations? If so, under what circumstances?</p>	<p>The issuance of an ARC or notice that the Commissioner does not intend to challenge the merger at that time will have the effect of terminating the waiting period.</p>
<p>C. Are the applicable waiting periods/suspension obligations limited to aspects of the transaction that occur within the agency's jurisdiction (e.g., acquisition or merger of local undertakings/business units)? If not, to what extent can the parties implement the transaction outside the agency's jurisdiction prior to clearance (e.g., through derogation from suspension, hold separate arrangements)?</p>	<p>A proposed transaction that meets the requirements for notification in Canada may not be completed until the applicable waiting period has expired or been waived or an ARC has been issued exempting the transaction from notification.</p>
<p>D. Are parties allowed to close the transaction if no decision is issued within the statutory period?</p>	<p>Yes.</p> <p>The parties are free to close the transaction once the statutory waiting period expires unless the Commissioner (successfully) applies to the Competition Tribunal under section 100 or 104 for an interim order preventing the completion of the transaction. However, where parties close a transaction before the Bureau has completed its assessment, they do so at their own risk. Section 97 of the <i>Act</i> provides a one-year period following completion of a transaction during which the Commissioner may challenge the transaction before the Tribunal.</p>
<p>E. Describe any provisions or procedures available to the enforcement agency, the parties and/or third parties to extend the waiting period/suspension obligation.</p>	<p>The initial 30 day waiting period is effectively extended if, pursuant to ss. 114(2) of the <i>Act</i> the Commissioner issues a supplementary information request to the merging parties. The second waiting period commences once the merging parties have provided correct and complete responses to the supplementary information request.</p> <p>The parties may also be prohibited from closing where the Commissioner applies to the Competition Tribunal for an interim order preventing the completion of the transaction pursuant to:</p>

	<p>1) section 100, when the Commissioner has commenced an inquiry pursuant to ss. 10(1)(b)(ii) of the Act (http://www.laws.justice.gc.ca/eng/acts/C-34/page-4.html#docCont) and believes that more time is required to complete the inquiry (maximum 60 day prohibition on closing);</p> <p>2) section 104, when the Commissioner has made an application to the Competition Tribunal challenging the transaction;</p> <p>3) section 123.1, when the Competition Tribunal has issued, upon application by the Commissioner, an interim order prohibiting completion or implementation of the transaction following a failure to comply with the notification regime.</p> <p>As well, the Commissioner may ask the merging parties not to complete the proposed transaction until the Bureau has completed its review.</p>
<p>F. Describe any procedures for obtaining early termination of the applicable waiting period/suspension obligation, and the criteria and timetable for deciding whether to grant early termination.</p>	<p>As mentioned in 11 B), the issuance of an ARC or notice that the Commissioner does not intend to contest the merger at that time will have the effect of terminating the waiting period.</p> <p>Where an ARC is denied, a No-Action Letter may be issued, indicating that the Commissioner does not, at that time, intend to make an application under section 92 in respect of the proposed transaction. In such a case, if the information that has been supplied in the ARC request is substantially similar to the information required under subsection 114(1), the Commissioner may, pursuant to paragraph 113(c) of the Act, waive the notification requirement under subsection 114(1) and, consequently, the applicable waiting period.</p>

<p>G. Describe any provisions or procedures allowing the parties to close the transaction at their own risk before waiting periods expire or clearance is granted (e.g., allowing the transaction to close if no "irreversible measures" are taken).</p>	<p>The parties cannot close the transaction before the expiration of the applicable waiting period (other than in the circumstances described above in 11 F). In the circumstance where the waiting period has expired but clearance has yet to be granted, the Bureau may send a letter to the parties advising that the Bureau has not completed its review and that they may close the transaction at their own risk as the Commissioner has 1 year following completion of the transaction to challenge it.</p>
---	---

<p>12. Responsibility for notification / representation</p>	
<p>A. Who is responsible for notifying – the acquiring company(ies), acquired company(ies), or both? Does each party have to make its own filing?</p>	<p>Both.</p>
<p>B. Do different rules apply to public tenders (e.g., open market stock purchases or hostile bids)?</p>	<p>As indicated in 6D, in a hostile takeover, the target corporation will receive a letter from the Commissioner advising that it must file a notification within 10 days.</p> <p>Where a public tender is hostile, the waiting period commences when the Bureau receives a complete filing from the acquiror.</p>
<p>C. Are there any rules as to who can represent the notifying parties (e.g., must a lawyer representing the parties be a member of a local bar)?</p>	<p>No.</p>
<p>D. How does the validity of the representation need to be attested (e.g., power of attorney)? Are there special rules for foreign representatives or firms? Must a power of attorney be notarized, legalized, or apostilled?</p>	<p>Not applicable.</p>

<p>13. Filing fees</p>

<p>A. Are any filing fees assessed for notification? If so, in what amount and how is the amount determined (e.g., flat fee, fees for services, tiered fees based on complexity, tiered fees based on size of transaction)? [Please provide the amount in local currency and in USD as of December 31st, 2020]</p>	<p>Yes. The filing fee for merger reviews, including ARC requests and notifications, are CDN \$75,055.68 for Fiscal Year 2020, and adjusted annually pursuant to the <u>Service Fees Act</u>.</p> <p>As of December 31, 2020 this amount was equivalent to US\$58,948.73.</p>
<p>B. Who is responsible for payment?</p>	<p>In the context of an ARC request, the fee is payable by the person submitting the request.</p> <p>In the case of a notification, the notifying parties should pay the fee. However, while the parties are free to make their own arrangements as to payment, the Bureau considers all notifying parties to be jointly and severally liable.</p>
<p>C. When is payment required?</p>	<p>Upon filing.</p>
<p>D. What are the procedures for making payments (e.g., accepted forms of payment, proof of payment required, wire transfer instructions)?</p>	<p>Payments may be made by cheque payable to the Receiver General for Canada or by wire transfer. For further information regarding wire transfers, parties should contact the Merger Intelligence and Notification Unit. Parties should also be aware of any administrative fees from financial institutions.</p>

<p>14. Process for substantive analysis and decisions [Please give a brief summary and provide information on relevant Guidance papers]</p>	
<p>A. What are the key procedural stages in the substantive assessment (e.g., screening mergers, consulting third parties)?</p>	<p>Upon receipt of an application for an ARC or No-Action Letter, or notifications, a complexity designation with a corresponding service standard will be assigned to the proposed transaction, provided sufficient information has been provided to assign complexity. Guidance on the information typically required to assign complexity can be found in the Competition Bureau Fees and Service Standards Handbook for Mergers and Merger-Related Matters (http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03375.html). The Bureau will inform parties of the complexity designation and service standard within 5 business days of receipt of sufficient information to assign complexity.</p>

It is standard practice in merger reviews for the Bureau to communicate with market participants, including customers, suppliers, and competitors of the merging parties. During the course of a review, it is common practice to request that merging parties and market participants voluntarily provide information required for the Bureau's review, as necessary. Alternatively, the Bureau can apply to a court for an order under section 11 of the Act requiring a third party to be examined under oath, to provide records or to provide written responses under oath.

Where a proposed transaction is subject to notification under section 114 of the Act, and complete notifications containing prescribed information are received, an initial 30-day waiting period is triggered, during which the parties are legally prohibited from closing their proposed transaction. Within the initial 30-day waiting period, the Bureau may issue a supplementary information request ("SIR") requiring parties to submit additional information relevant to the Bureau's assessment of the proposed transaction. In accordance with section 118 of the Act, the information supplied in response to an SIR must be certified as being correct and complete in all material respects. Where an SIR has been issued, the parties to the transaction are not permitted to close until the expiration of a second 30-day statutory waiting, which commences once complete SIR responses have been received.

Prior to issuing a SIR, the Bureau will generally provide a draft to the recipient party, and at that party's election, engage in dialogue with the party. Such pre-issuance dialogue may assist a party in understanding the information requests, allow a discussion of whether a party maintains information or data in the form requested by the Bureau, identify other sources of information, or help ascertain any factors that may impair the ability of the party to comply with the SIR. Once a SIR is issued, a recipient party is encouraged to engage in post-issuance dialogue. Such discussions may pertain to prioritizing responses, discussing custodians and search terms for electronic searches, or confirming whether further information is required by the Bureau where the party has

	<p>produced information on a rolling basis. Guidance on interacting with the Bureau on a transaction involving a SIR can found in the Bureau’s Merger Review Process Guidelines (http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03423.html)</p>
<p>B. What merger test does the agency apply (e.g., dominance test or substantial lessening of competition test)?</p>	<p>As set out in section 92 of the Act, the Competition Tribunal may make an order when it finds that a merger “prevents or lessens, or is likely to prevent or lessen, competition substantially.”</p> <p>Section 93 of the <i>Act</i> sets out a non-exhaustive list of discretionary factors the Competition Tribunal may consider when assessing whether a merger prevents or lessens, or is likely to prevent or lessen, competition substantially under section 92. A list of such factors follows:</p> <ul style="list-style-type: none"> (a) the extent to which foreign products or foreign competitors provide or are likely to provide effective competition to the businesses of the parties to the merger or proposed merger; (b) whether the business, or a part of the business, of a party to the merger or proposed merger has failed or is likely to fail; (c) the extent to which acceptable substitutes for products supplied by the parties to the merger or proposed merger are or are likely to be available; (d) any barriers to entry into a market, including <ul style="list-style-type: none"> (i) tariff and non-tariff barriers to international trade, (ii) interprovincial barriers to trade, and (iii) regulatory control over entry, and any effect of the merger or proposed merger on such barriers; (e) the extent to which effective competition remains or would remain in a market that is or would be affected by the merger or proposed merger; (f) any likelihood that the merger or proposed merger will or would result in the removal of a vigorous and effective competitor; (g) the nature and extent of change and innovation in a relevant market; and

(h) any other factor that is relevant to competition in a market that is or would be affected by the merger or proposed merger.

These factors may be relevant to the Bureau's assessment of market definition or of the competitive effects of a merger, or both.

A substantial prevention or lessening of competition results only from mergers that are likely to create maintain or enhance the ability of the merged entity, unilaterally or in coordination with other firms, to exercise market power.

A merger may substantially "lessen" competition when it enables the merged firm, unilaterally or in coordination with other firms, to sustain materially higher prices than would exist in the absence of the merger by diminishing existing competition. In addition, competition may be substantially "prevented" when a merger enables the merged firm, unilaterally or in coordination with other firms, to sustain materially higher prices than would exist in the absence of the merger by hindering the development of anticipated future competition.

Generally, the prevention or lessening of competition is considered to be "substantial" where the price of the relevant product(s) would likely be materially higher in the relevant market than it would be in the absence of the merger; and, sufficient new entry would not occur rapidly enough to prevent the material price increase or to counteract the effects of any such price increase.

For further information about the anti-competitive threshold applied by the Bureau in merger cases, as well as the consideration of efficiencies, see the Merger Enforcement Guidelines, <http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03420.html>.

Section 96 of the *Act* provides an efficiency exception to section 92 of the *Act*. When a merger creates, maintains or enhances market power, section 96 creates a trade-off framework in which efficiency gains that are likely to be brought about by a merger are evaluated against the merger's likely anti-competitive effects. Parties that intend to rely

	<p>on the efficiency exception have a burden of proving that the gains in efficiency are likely to occur, are brought about by the merger or proposed merger, are greater than the anti-competitive effects, and would not likely be attained if an order under section 92 were made. For further information on the efficiency exception, see Part 12 of the <i>Merger Enforcement Guidelines</i> (https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03420.html#s12_0). For further information on the information required to test efficiencies, see the <i>Model Timing Agreement for Merger Reviews involving Efficiencies</i> (https://www.ic.gc.ca/eic/site/cb-bc.nsf/eng/04531.html#sec03).</p>
<p>C. What theories of harm does the agency consider in practice?</p>	<p>Generally, theories of harm that may be considered by the Bureau vary from case-to-case and depend on the specific facts relating to the merger being reviewed. The Bureau's Merger Enforcement Guidelines outline an analytical framework for the assessment of whether a merger prevents or lessens, or is likely to prevent or lessen, competition substantially.</p> <p>In general, when evaluating the competitive effects of a merger, the Bureau's primary concerns are price and output. The Bureau also assesses the effects of the merger on other dimensions of competition, such as quality, product choice, service, innovation and advertising.</p> <p>When examining the market power of sellers, the Bureau considers the ability of a firm or group of firms to profitably maintain prices above the competitive level for a significant period of time. When examining the market power of buyers, the Bureau considers the ability of a single firm (monopsony power) or a group of firms (oligopsony power) to profitably depress prices paid to sellers to a level that is below the competitive price for a significant period of time.</p> <p>The Bureau's assessment of competitive effects generally falls under the broad categories of unilateral effects and coordinated effects. A unilateral exercise of market</p>

	<p>power occurs when the merged firm can profitably sustain a material price increase without effective discipline from competitive responses by rivals. A merger may also prevent or lessen competition substantially when it facilitates or encourages coordinated behaviour among firms after the merger. The Bureau’s analysis of these coordinated effects entails determining how the merger is likely to change the competitive dynamic in the market such that coordination is substantially more likely or effective.</p> <p>Unilateral effects and coordinated effects analyses can also apply to non-horizontal mergers. The two main types of non-horizontal mergers are vertical mergers and conglomerate mergers. A vertical merger is a merger between firms that produce products at different levels of a supply chain. A conglomerate merger is a merger between parties whose products do not actually or potentially compete and are not vertically related, but may be complementary or often purchased together. Under a unilateral effects analysis, a non-horizontal merger may harm competition if the merged firm is able to limit or eliminate rival firms’ access to inputs or markets, thereby reducing or eliminating rival firms’ ability or incentive to compete. Under a coordinated effects analysis, the Bureau considers whether a non-horizontal merger increases the likelihood of coordinated interaction among firms in either upstream or downstream markets.</p>
<p>D. What are the key stages in the substantive analysis? Does this differ depending on the type of transaction (e.g., joint venture)?</p>	<p>In determining whether a merger is likely to create, maintain or enhance market power, the Bureau must examine the competitive effects of the merger. This exercise generally involves defining the relevant markets and assessing the competitive effects of the merger in those markets. Market definition is not necessarily the initial step, or a required step, but generally is undertaken. The same evidence may be relevant and contribute to both the definition of relevant markets and the assessment of competitive effects. Merger review is often an iterative process in which evidence respecting the relevant market and market shares is considered alongside other evidence of competitive effects, with the analysis of each informing and complementing the other.</p> <p>Section 93 of the <i>Act</i> sets out a non-exhaustive list of discretionary factors that the Competition Tribunal may consider when determining whether a merger prevents or</p>

lessens competition substantially, or is likely to do so. These factors, which are largely qualitative, may be relevant to the Bureau's assessment of market definition or of the competitive effects of a merger, or both. See response to Question 14.C above summarizing the Bureau's approach to assessing competitive effects.

Market definition: When the Bureau assesses relevant markets, it does so from two perspectives: the product dimension and the geographic dimension. In some cases, it may be clear that a merger will not create, preserve or enhance market power under any plausible market definition. Alternatively, it may be clear that anti-competitive effects would result under all plausible market definitions. In both such circumstances, the Bureau need not reach a firm conclusion on the precise metes and bounds of the relevant market(s).

Market shares: Consistent with section 92(2) of the Act, information that demonstrates that market share or concentration is likely to be high is not, in and of itself, sufficient to justify a conclusion that a merger is likely to prevent or lessen competition substantially. However, information about market share and concentration can inform the analysis of competitive effects when it reflects the market position of the merged firm relative to that of its rivals. The Bureau has established certain market share thresholds to identify and distinguish mergers that are unlikely to have anti-competitive consequences from those that require a more detailed analysis. These thresholds may be considered after the Bureau has assessed the likely product and geographic market(s). The Bureau generally will not challenge a merger on the basis of unilateral effects when the post-merger market share of the merged entity would be less than 35%. In addition, the Bureau generally will not challenge a merger on the basis of coordinated effects when, (i) the post-merger market share accounted for by the four largest firms in the market would be less than 65%, or (ii) the post-merger market share of the merged firm would be less than 10%.

Effective remaining competition: In the absence of high post-merger market share and concentration, effective competition in the relevant market is generally likely to

constrain the creation, maintenance or enhancement of market power by reason of the merger. When it is clear that the level of effective competition that is to remain in the relevant market is not likely to be reduced as a result of the merger, this alone generally justifies a conclusion not to challenge the merger.

Entry: A key component of the Bureau's analysis of competitive effects is whether timely entry by potential competitors would likely occur on a sufficient scale and with sufficient scope to constrain a material price increase in the relevant market. In the absence of impediments to entry, a merged firm's attempt to exercise market power, either unilaterally or through coordinated behaviour with its rivals, is likely to be thwarted by entry of firms that are already in the relevant market and can profitably expand production or sales; are not in the relevant market but operate in other product or geographic markets and can profitably switch production or sales into the relevant market; or can profitably begin production or sales into the relevant market de novo. When viable entry is likely, timely and sufficient in scale and scope, an attempt to increase prices is not likely to be sustainable as buyers of the product in question are able to turn to the new entrant as an alternative source of supply.

Countervailing power: When determining whether a merger is likely to result in a material price increase, the Bureau assesses whether buyers are able to constrain the ability of a seller to exercise market power. The Bureau may consider multiple factors that may represent indicia of countervailing power.

Monopsony power: A merger of competing buyers may create or enhance the ability of the merged firm, unilaterally or in coordination with other firms, to exercise monopsony power. The Bureau is generally concerned with monopsony power when a buyer holds market power in the relevant purchasing market, such that it has the ability to decrease the price of a relevant product below competitive levels with a corresponding reduction in the overall quantity of the input produced or supplied in a relevant market, or a corresponding reduction in any other dimension of competition.

Minority interests and interlocking directorates: A minority interest or interlocking directorate may be ancillary to a merger that the Bureau is otherwise reviewing and may impact competition by affecting the pricing or other competitive incentives of the target, the acquirer, or both. When assessing the target's pricing or other competitive incentives, the Bureau first considers whether, by virtue of its ability to materially influence the economic behaviour of the target business, the acquirer or interlocked director may induce the target business to compete less aggressively. Second, the Bureau considers whether the transaction provides the acquirer or the firm with the interlocked director access to confidential information about the target business.

Efficiency exception: See response to Question 4.B above

Failing firms and exiting assets: Among the factors that are relevant to an analysis of a merger and its effects on competition, section 93(b) lists "whether the business, or a part of the business, of a party to the merger or proposed merger has failed or is likely to fail." Probable business failure does not provide a defence for a merger that is likely to prevent or lessen competition substantially. Rather, the loss of the actual or future competitive influence of a failing firm is not attributed to the merger if imminent failure is probable and, in the absence of a merger, the assets of the firm are likely to exit the relevant market. The Bureau's framework for assessing mergers that may involve a failing firm is set out in the Merger Enforcement Guidelines.

For further information, see the *Merger Enforcement Guidelines*, <http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03420.html>

Joint ventures that fall within the Act's definition of a "merger" are generally reviewed in the same manner as non-joint venture transactions. Other provisions of the *Act* may apply when considering a joint venture, including the criminal conspiracy provision (section 45) and a civil provision to review agreements or arrangements between potential or actual competitors (section 90.1). Pursuant to section 95 of the Act, the formation of an unincorporated combination is exempt from the substantive merger

	<p>review provisions (section 92) if it is undertaken for a specific project or program of research and development, and certain criteria are met.</p>
<p>E. Are non-competition issues ever considered (in practice or by law) by the agency? If so, can they override or displace a finding based on competition issues?</p>	<p>Non-competition issues are not considered.</p> <p>The Bureau will consider efficiencies as section 96 of the <i>Act</i> provides that the Competition Tribunal shall not make an order under section 92 against a merger if efficiency gains that are likely to be brought about by a merger will be greater than and offset the merger's likely anti-competitive effects. The factors the Tribunal may consider include matters not directly related to competition in Canada, such as efficiency gains resulting in a significant increase in the real value of exports, or a significant substitution of domestic products for imported products. As noted in the response to Question 4.B above, the Bureau, in appropriate cases, will undertake a trade-off analysis for efficiency gains after it has determined that the merger is likely to prevent or lessen competition substantially.</p> <p>Under section 94 of the <i>Act</i>, the Competition Tribunal may be prohibited from making an order with respect to a merger involving banks, trust companies or insurance companies under the substantive merger control provision of the <i>Act</i> (section 92) if the Minister of Finance certifies the names of the parties and that the merger is in the public interest. The Competition Tribunal may be similarly prohibited where a merger has been approved under the <i>Canada Transportation Act</i> and the Minister of Transportation has certified the names of the parties. The existence of section 94 does not mean that the Bureau does not review mergers in the financial or transportation sectors. Rather, in circumstances where the applicable Minister has the authority to review a merger and decides to take the specific actions that make section 94 apply – for example, by undertaking a review applying public interest criteria – the Commissioner of Competition may be required to provide his views statutorily or voluntarily on competition concerns to the relevant Minister.</p>

<p>F. What are the possible outcomes of the review (e.g., unconditional/conditional clearance, prohibition, etc.)?</p>	<p>The following are possible outcomes of a review:</p> <ul style="list-style-type: none"> • Issuance of an ARC or No-Action Letter – see response to Question 6.B above. • The Commissioner may bring an application before the Competition Tribunal for an order to remedy the substantial prevention or lessening of competition that is likely to be brought about by a merger. For a proposed merger, the Tribunal may make an order directed against any person, <ul style="list-style-type: none"> ○ ordering the person not to proceed with the whole or part of a merger; or ○ in addition to, or in lieu of, ordering the person not to proceed with part of a merger, prohibiting the person from doing any act or thing that the Tribunal determines is necessary to ensure that the merger does not prevent or lessen competition substantially; and/or with the consent of the person and the Commissioner, ordering the person to take any other action. <p>For a completed merger, the Tribunal may make an order directed against any person to,</p> <ul style="list-style-type: none"> ○ dissolve the merger; ○ dispose of assets or shares; or ○ in addition to, or in lieu of, ordering dissolution of the merger or disposition of assets or shares, with the consent of the person and the Commissioner, ordering the person to take any other action. <ul style="list-style-type: none"> • Parties may enter into a consent agreement with the Commissioner of Competition to resolve competition concerns on a negotiated basis. The consent agreement shall be on terms that could be the subject of an order of the Tribunal against a merging party. A consent agreement is registered with the Competition Tribunal, which gives it the same force and effect of an order of the Tribunal. • Where appropriate, the Bureau may determine that action taken in a foreign jurisdiction is sufficient to resolve any Canadian competition concerns. For example, the Bureau may rely on the remedies initiated through formal proceedings by foreign jurisdictions when the asset(s) that are subject to
---	---

	<p>divestiture, and/or conduct that must be carried out as part of a behavioural remedy, are primarily located outside of Canada.</p> <ul style="list-style-type: none"> • Parties may abandoned the whole or part of their proposed transaction due to competition concerns that the Bureau has identified (or for other reasons).
<p>G. What types of remedies does the agency accept? Is there a preference on any particular type of remedies? How is the process initiated and conducted?</p>	<p>In either a contested proceeding or for a consent agreement, a remedy for a substantial lessening of competition must restore competition to the point at which it can no longer be said to be substantially less than it was before the merger.</p> <p>While the Bureau will consider both structural and behavioural remedies, structural remedies are typically more effective because the terms of such remedies are more clear and certain, less costly to administer, and readily enforceable.</p> <p>Most structural remedies involve a divestiture of asset(s) rather than an outright prohibition or dissolution of the merger. Once the Bureau identifies the scope of remedies necessary to address competition concerns, the Bureau will normally require the merging parties to "hold separate" those asset(s) that could be the subject of a Competition Tribunal order, until the divestiture is completed. Hold-separate provisions preserve the Bureau's ability to achieve an effective remedy pending its implementation. In certain circumstances, an effective remedy may require the merging parties to take some action, in addition to or other than a divestiture, to remedy competition concerns. Such "quasi-structural" remedies include actions that reduce barriers to entry, provide access to necessary infrastructure or key technology, or otherwise facilitate entry or expansion.</p> <p>A combination remedy refers to a structural divestiture combined with other relief that is behavioural in nature. Certain behavioural terms may help ensure an effective remedy is ultimately implemented when they supplement or complement the core structural remedy.</p>

Standalone behavioural remedies are seldom accepted by the Bureau. Such remedies often do not adequately replicate the outcomes of a competitive market, and are more difficult to enforce than a structural remedy. Moreover, a standalone behavioural remedy usually imposes an ongoing burden on the Bureau and market participants, including the merged entity, rather than providing a permanent solution to a competition problem.

Remedies may be proposed by either the Bureau or the merging parties. Merging parties are strongly encouraged to remedy competition issues arising from a merger by resolving them before closing the merger through a "fix-it-first" solution. A "fix-it-first" solution occurs when the vendor is able to divest the relevant asset(s) to an approved buyer prior to, or simultaneously with, the closing of the merger; or there is a purchase and sale agreement in place, which identifies an approved buyer for a specific set of assets, and the divestiture is executed simultaneously with the merger.

Prior to agreeing to a remedy proposal, the Bureau may seek information from the marketplace. Such "market testing" is particularly important in those situations where the marketability, viability, and ultimately the effectiveness of a divestiture package in eliminating the substantial lessening or prevention of competition arising from a merger, are uncertain or in doubt. Market testing may include seeking information from industry participants such as competitors, customers and suppliers, as well as from industry experts.

After a consent agreement has been registered with the Competition Tribunal, the Bureau aims to be as transparent as possible with respect to its terms. However, at the request of the vendor, the Bureau may agree to let certain provisions of a negotiated settlement requiring divestitures remain confidential during the initial sale period only. Once the trustee period begins (discussed below), most terms will be made public, including the time period in which the divestiture must occur, all crown jewel provisions, and the fact that the divestiture package must be sold at no minimum price. Full disclosure of the terms of a consent agreement will occur in multi-jurisdictional cases,

where remedies are coordinated with other agencies, to the extent that terms are made public in the other jurisdictions; or upon completion of the divestiture(s) in a negotiated settlement.

Subsection 106(2) of the *Act* allows persons that are not party to a registered consent agreement, but that are “directly affected” by the agreement, to apply to the Competition Tribunal for an order to rescind or vary the agreement. Such persons must bring an application within 60 days of the agreement’s registration, and must establish that the terms of the agreement could not be the subject of an order of the Tribunal.

Normally, it is necessary to immediately appoint an independent manager (“hold-separate manager”) to operate the asset(s) to be divested until the divestiture is complete. The hold-separate manager will be responsible for the day-to-day management of the asset(s) to be divested and, if necessary, will report directly to an independent monitor. The Bureau will normally require the appointment of an independent third party to monitor compliance with the consent agreement (“monitor”). The monitor will ensure that the vendor uses its best efforts to fulfill its obligations under the consent agreement. The monitor will report, in writing, to the Bureau, as set out in the consent agreement. The hold-separate manager and monitor are appointed by the Bureau.

In addition to approving the remedy package, the Bureau must approve the buyer of the divested asset(s), so as to ensure that such asset(s) will be operated by a vigorous competitor, and that the divestiture itself will not result in a substantial lessening or prevention of competition. When the sale of the asset(s) to be divested is not completed during the initial sale period and in the manner contemplated by the consent agreement (or the divestiture order in contested cases), the Bureau will appoint a trustee to divest the asset(s). The trustee period, the duration of which shall be made public at the outset of the trustee period, will be between three and six months. The trustee will be required to report to the Bureau in writing, on a regular basis, all efforts to accomplish the divestiture.

15. Confidentiality	
<p>A. To what extent, if any, does the agency make public the fact that a premerger notification filing was made or the contents of the notification? If applicable, when is this disclosure made?</p>	<p>Pursuant to section 29 of the Act, the fact that a person has notified the Commissioner of a proposed transaction, and any information contained in a filing or ARC request, is confidential and may be disclosed only in limited circumstances.</p> <p>The Bureau publishes a public list of concluded merger reviews where a pre-merger notification was made under section 114 of the <i>Act</i>, and/or a request was made for an advance ruling certificate under section 102 of the <i>Act</i>. The list is updated on or after the 10th calendar day of each month for merger reviews completed during the previous month.</p> <p>Further information regarding the Bureau’s confidentiality policies may be found in the Bureau’s bulletin on confidentiality entitled <i>Communication of Confidential Information Under the Competition Act</i>. http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03597.html</p>
<p>B. Do notifying parties have access to the agency’s file? If so, under what circumstances can the right of access be exercised?</p>	<p>No.</p>
<p>C. Can third parties or other government agencies obtain access to notification materials and any other information provided by the parties (including confidential and non-confidential information)? If so, under what circumstances?</p>	<p>Notification materials are expressly listed as confidential materials that are not to be disclosed pursuant to section 29 of the Act. Similarly, notification materials are also exempt from any applications by third parties under the Access to Information Act.</p> <p>Section 29 allows the Commissioner to communicate confidential materials to a Canadian law enforcement agency or for the purposes of administration or enforcement of the Act. Any disclosure to a Canadian law enforcement agency would only relate to information relevant to its mandate and to the extent necessary. It is the Commissioner’s policy to request that the information be kept in confidence by a requesting law enforcement agency.</p>

<p>D. Are procedures available to request confidential treatment of the fact of notification and/or notification materials? If so, please describe.</p>	<p>As the fact of notification and notification materials are protected pursuant to section 29 of the Act, no specific procedures are required.</p>
<p>E. Can the agency deny a party's claim that certain information contained in notification materials is confidential? Are there procedures to challenge a decision that information is not confidential? If so, please describe.</p>	<p>Not applicable.</p>
<p>F. Does the agency have procedures to provide public and non-public versions of agency orders, decisions, and court filings? If so, what steps are taken to prevent or limit public disclosure of information designated as confidential that is contained in these documents?</p>	<p>As a general rule, proceedings and decisions of the Competition Tribunal are public. However, a party or intervenor wishing to file a document containing confidential information should: (i) file the public version of the document marked "Public" with a motion for a confidentiality order under rule 66 of the Competition Tribunal Rules; and (ii) provide the Tribunal Registry with a version of the document marked "confidential" that includes and identifies (in bold capital letters) the confidential information that has been deleted from the public version. There may be cases in which due to time constraints, it will be impractical to bring a motion for a confidentiality order and prepare a public version of confidential material. In such cases, with the prior approval of the presiding judicial member, confidential materials may be filed in confidence without an order or public version on the undertaking that, at the direction of the presiding judicial member once the urgent phase has passed, a confidentiality order and public versions of all confidential material will be added to the file.</p> <p>In the case of consent agreements registered with the Competition Tribunal, the Commissioner typically files both a public and confidential version.</p>

16. Transparency

<p>A. Does the agency publish an annual report with information about mergers? Please provide the web address if available.</p>	<p>Yes. The Bureau's annual reports may be found at: http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/h_00169.html</p>
<p>B. Does the agency publish press releases related to merger policy or investigations/reviews? If so, how can these be accessed (if available online, please provide a link)? How often are they published (e.g., for each decision)?</p>	<p>Yes. These press releases may be found on the Bureau's Media Centre page: http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/h_02766.html</p>
<p>C. Does the agency publish decisions on why it challenged, blocked, or cleared a transaction? If available online, provide a link. If not available online, describe how one can obtain a copy of decisions.</p>	<p>As a matter of course, the Bureau does not publish decisions. However, the Bureau issues press releases, information notices or position statements for key merger cases that are considered important in terms of impact, profile, enforcement policy or remedies.</p> <p>Position statements are intended to describe the Bureau's analysis in a particular investigation, and the reasons underlying its final conclusions. http://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/h_00173.html</p>
<p>E. Does the agency publish statistics or the number of annual notifications received, clearances, prohibitions, etc.? [if applicable, please provide a link for these figures]</p>	<p>Yes, in its annual Performance Measurement & Statistics Report, the Bureau publishes the annual number of notifications received, clearances (both Advance Ruling Certificates and No Action Letters), mergers concluded with no enforcements, consent agreements, transactions believed to be abandoned due to competition concerns, alternative case resolutions, and applications made under section 92 of the Act.</p> <p>See https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/h_03803.html</p>

<p>17. Cooperation</p>	
<p>A. Is the agency able to exchange information or documents with international counterparts?</p>	<p>Yes. Section 29 of the <i>Act</i> allows the Commissioner to communicate confidential materials to a foreign competition agency for the purposes of the administration or enforcement of the <i>Act</i>.</p>

<p>B. Is the agency or government a party to any agreements that permit the exchange of information with foreign competition authorities? If so, with which foreign authorities? Are the agreements publicly available?</p>	<p>Canada and the Bureau are party to various cooperation agreements and memoranda of understanding, as well as free trade agreements that include competition chapters, all of which contemplate the exchange of information. These include foreign agencies and governments of Australia, Brazil, Chile, the European Union, Japan, Mexico, New Zealand, Republic of Korea, Taiwan, the United Kingdom and the United States. The agreements are publicly available on the Bureau's website at: https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng/03763.html#tab2</p>
<p>C. Does the agency need consent from the parties who submitted confidential information to share such information with foreign competition authorities? If the agency has a model waiver, please provide a link to it here, or state whether the agency accepts the ICN's model waiver of confidentiality in merger investigations form.</p>	<p>No.</p> <p>The Bureau does not need the consent from the parties to exchange confidential information with other reviewing agencies.</p> <p>While a confidentiality waiver is not required for the Bureau to be able to provide confidential information to other reviewing agencies, other competition agencies may require consent from the parties to exchange confidential information.</p>
<p>D. Is the agency able to exchange information or documents with other domestic regulators?</p>	<p>Section 29 of the <i>Act</i> allows the Commissioner to communicate confidential information (including documents) to Canadian law enforcement agencies, and for the purpose of enforcement of the Act. The Bureau interprets "Canadian law enforcement" to mean any federal or provincial authority that enforces acts or regulations that provide for criminal, civil or administrative sanctions.</p> <p>The communication of information is discretionary, and the policy of the Bureau is to minimize the communication of confidential information by generally restricting information sharing to the following circumstances:</p> <ul style="list-style-type: none"> • to transfer information that the Bureau believes is required for the enforcement operations of the agency, where the information reveals an apparent criminal offence and, particularly, where there is a threat to public security or safety; • to provide information in order to secure the necessary cooperation or assistance of the agency in the administration or enforcement of the <i>Act</i> (e.g., assistance in

	<p>the execution of a search warrant). In such cases, the information is generally limited to that necessary to enable the agency to provide the needed assistance;</p> <ul style="list-style-type: none"> • when a Canadian law enforcement agency has expressly requested confidential information for the purpose of carrying out its mandate; and • to share intelligence through the Bureau's law enforcement partners to combat more effectively mass marketing fraud, deceptive marketing practices, bid-rigging and criminal conspiracies. <p>Further, the Commissioner can communicate to the Minister of Transport or the Minister of Finance under section 29.1 or 29.2, respectively, information otherwise protected under section 29, as well as "any information collected, received or generated by or on behalf of the Commissioner, including compilations and analyses". Such communication can only be made to the Minister of Transport when the information is to be used for the purposes of sections 53.1 or 53.2 of the <i>Canada Transportation Act</i>, or to the Minister of Finance for the purposes of making a decision on a merger or proposed merger under the <i>Bank Act</i>, the <i>Cooperative Credit Associations Act</i>, the <i>Insurance Companies Act</i> or the <i>Trust and Loan Companies Act</i>.</p> <p>For more information, see the Bureau's <i>Information Bulletin on the Communication of Confidential Information Under the Competition Act</i> (https://www.competitionbureau.gc.ca/eic/site/cb-bc.nsf/eng%20/03597.html).</p>
--	---

18. Sanctions/penalties	
<p>A. What are the sanctions/penalties for:</p> <ul style="list-style-type: none"> i) failure to file a notification; ii) incorrect/misleading information in a notification; iii) failure to comply with information requests; iv) failure to observe a waiting period/suspension obligation; v) breach of interim measures; 	<p>(i) and (ii) : Subsection 65(2) provides that a failure to notify is a criminal offence punishable by a summary or indictable conviction and a fine not exceeding C\$50,000. (http://lois-laws.justice.gc.ca/eng/acts/C-34/page-36.html#h-22). In addition, parties may have contravened section 123, which prohibits completing a transaction prior to expiry of the applicable waiting period, and may be subject to an order under section 123.1 of the Act.</p>

<p>vi) failure to observe or delay in implementation of remedies; vii) implementation of transaction despite the prohibition from the agency?</p>	<p>(iii) and (iv) : Section 123.1 of the <i>Act</i> provides that where the court determines that a party has completed, or is likely to complete a notifiable transaction prior to the end of the applicable waiting period under section 123, the court may (a) order the party to submit information under subsection 114(2), (b) issue an interim order prohibiting any person from doing anything that may constitute or be directed toward the completion or implementation of the proposed transaction, (c) order the dissolution of the merger or the disposition of assets or shares, (d) order the party to pay an administrative monetary penalty not exceeding \$10,000 for each day on which they have failed to comply with section 123, or (e) grant other relief that the court considers appropriate.</p> <p>(v), (vi) and (vii): Breach of a Competition Tribunal order or consent agreement is punishable as contempt of the Tribunal pursuant to section 8 of the <i>Competition Tribunal Act</i>. In addition, section 66 of the <i>Act</i> provides that contravening an order under Part VIII of the <i>Act</i> is a criminal offence punishable:</p> <p>(a) on conviction on indictment, to a fine in the discretion of the court or to imprisonment for a term not exceeding five years, or to both; or (b) on summary conviction, to a fine not exceeding \$25,000 or to imprisonment for a term not exceeding one year, or to both.</p>
<p>B. Which party/ies (including natural persons) are potentially liable for each of A(i)-(vii)?</p>	<p>(i), (ii) (iii) and (iv): All parties to a notifiable transaction are potentially liable, as well as any other person, including an officer, director or agent of a corporation, involved in the failure to notify or the completion of the transaction prior to the end of the applicable waiting period. It is important to note that in the context of share acquisitions, the parties are the persons proposing to acquire the shares and the corporation the shares of which are being acquired.</p> <p>(v), (vi) and (vii): All parties subject to an order from the Competition Tribunal are potentially liable, including officers, directors or agents of the parties.</p>

<p>C. Can the agency impose/order these sanctions/penalties directly, or is it required to bring judicial action against the infringing party? If the latter, please describe the procedure and indicate how long this procedure can take.</p>	<p>The Bureau cannot impose these sanctions directly.</p> <p>In the case of an offence under subsection 65(2) or section 66 of the Act, the Bureau may refer the matter to the Attorney General of Canada for prosecution.</p> <p>An order under section 123.1 or a finding of contempt would be made by the Tribunal or a court, on application by the Commissioner.</p>
<p>D. Are there any recent or significant fining decisions?</p>	<p>No.</p>

<p>19. Independence</p>	
<p>A. Is there possibility for any ministry or a cabinet of ministries to abrogate, challenge or change merger decisions issued by the agency or by a court? If yes, to which merger decisions does this apply (e.g., any decision, prohibitions, clearances, remedies)?</p>	<p>No.</p>
<p>B. What are the grounds for such ministerial intervention?</p>	<p>Not applicable.</p>
<p>C. Please provide any description or guidance regarding the ministerial intervention process and procedures [If applicable]</p>	<p>Not applicable.</p>

<p>20. Administrative and judicial processes/review</p>	
<p>A. Describe the timetable for judicial and administrative review related to merger transactions.</p>	<p>Pursuant to s. 13 of the <i>Competition Tribunal Act</i> (https://laws.justice.gc.ca/eng/acts/C-36.4/page-2.html#h-90458), interim, interlocutory and final orders of the Competition Tribunal with respect to a merger may be appealed to the Federal Court of Appeal.</p>

	Subsequent appeal from the Federal Court of Appeal may be made to the Supreme Court of Canada.
B. Describe the procedures for protecting confidential information used in judicial proceedings or in an appeal/review of an agency decision.	Pursuant to rule 66 of the Competition Tribunal Rules, SOR/2008-141, (https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-141/page-5.html#h-744224) the Tribunal may order that a document or information in a document filed by a party or an intervenor be treated as confidential.
C. Are there any limitations on the time during which an appeal may be filed?	Appeals to the Federal Court of Appeal must be filed within 30 days of the Competition Tribunal's decision (ss. 27(2)(b) Federal Courts Act, R.S.C. 1985, c. F-7), or within 10 days from the date that an interlocutory judgement was ordered by the Competition Tribunal (ss. 27(2)(a) Federal Courts Act, R.S.C. 1985, c. F-7).

21. Additional filings	
A. Are any additional filings/clearances required for some types of transactions (e.g., sectoral or securities regulators or national security or foreign investment review)?	Yes, certain types of transactions may be subject to the Investment Canada Act. https://laws-lois.justice.gc.ca/eng/acts/I-21.8/index.html There are also sector-specific review regimes in areas such as financial services, transportation and broadcasting.

22. Closing Deadlines	
A. When a transaction is cleared or approved, is there a time period within which the parties must close for it to remain authorized? If yes, can the parties obtain an extension of the deadline to close?	Pursuant to ss. 103 and 119 of the Act closing of a transaction must take place within one year of the date of notification of a transaction in the case of a clearance (No-Action) letter, or within one year of issuance of an ARC.

22. Post Merger review of transactions	
A. Can the agency reopen an investigation of a transaction that it previously cleared or allowed to proceed with	Section 97 of the Act provides a one year period after the transaction has been completed during which the Commissioner may bring a matter before the Competition Tribunal.

conditions? If so, are there any limitations, including a time limit on this authority?	Where an ARC has been issued, pursuant to section 103 of the Act, the matter cannot be challenged solely on the basis of information that is the same or substantially the same as the information on the basis of which the ARC was issued.
B. Does the agency publish studies regarding ex-post analysis of reportable transactions which have been cleared by the agency? Are these studies publicly available? How does the agency obtain data for carrying out these studies?	No.